Commission of Inquiry

Into the Wrongful

Conviction of David Milgaard

before

THE HONOURABLE MR. JUSTICE

EDWARD P. MacCALLUM

Transcript of Proceedings

and

Testimony before the Commission sitting at the

Delta Bessborough Hotel at

Saskatoon, Saskatchewan

On Monday, February 27th, 2006

Volume 128

Inquiry Proceedings



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Mr. Pat Loran, Esq., for the Saskatoon Police Service

Mr. Scott Wickenden, for Mr. Eddie Karst

Mr. Bruce Gibson, Esq., for the RCMP

Mr. David Frayer, Q.C., for Minister of Justice

(Canada), The Hon. Vic Toews

Marshall Hopkins, Esq., for Justice Calvin Tallis

(Retired)



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1		Transcript of Proceedings
2		(Reconvened at 1:38 p.m.)
3		COMMISSIONER MacCALLUM: Good afternoon.
4		ALL COUNSEL: Good afternoon.
5		MR. HARDY: Good afternoon, Mr.
6		Commissioner. We're ready to proceed with our
7		first witness, Ken McKay.
8		KENNETH WAYNE MACKAY, sworn:
9		BY MR. HARDY:
10	Q	Good afternoon, Mr. MacKay.
11	A	Good afternoon.
12	Q	Thank you for attending today to give testimony.
13		I understand you current reside in Regina?
14	A	That's right.
15	Q	And how old are you, sir?
16	А	I'm 67.
17	Q	And am I correct that you were previously an
18		employee of the Province of Saskatchewan, and the
19		Department of Justice, in particular?
20	A	Yes.
21	Q	And am I correct Department of Justice was
22		formerly known as the Department of the Attorney
23		General in Saskatchewan?
24	A	Yes.
25	Q	And am I correct that you were employed in public

		o
1		prosecutions for most of your career?
2	A	I was.
3	Q	And you've provided the Commission with a document
4		of your work history, and I'll refer you to that
5		document now, the ID is 335496. That has your
6		name at the top and, under the heading
7		Professional Employment, perhaps I'll review this
8		with you; from 1969 to 1973, Crown Prosecutor,
9		Public Prosecutions, Attorney General's
10		Department, and when in 1969 would you have
11		started work as a Crown Prosecutor in Public
12		Prosecutions?
13	A	I can't remember, actually, I think probably it
14		was in the summertime, it may have been July 1st.
15	Q	And do you recall where you were working prior to
16		being employed?
17	A	I was a junior solicitor with McDougall Ready
18		Wakeling Youck & Mollar (ph) in Regina.
19	Q	Okay. And, just continuing on through the
20		history, I note 1973 to 1975 and 1976 to 1983
21		Appellate Counsel?
22	A	Yes.
23	Q	April 1st, 1983 to May 1st, 1987, Director of
24		Public Prosecutions?
25	А	Yes.
		4



		Page 25788
1	Q	May 1st, 1986 to January 27th, 1987, Acting Deputy
2		Minister of Justice and Deputy Attorney General?
3	A	Yes.
4	Q	May 1st, 1987 to June 30th of 2002, Senior
5		Appellate Counsel?
6	А	Yes.
7	Q	1999 to 2002, Counsel for the Minister of Justice
8		to the Saskatchewan Review Board?
9	A	Yes.
10	Q	And then, on the next page, June 30th, 2002,
11		retired from the Department of Justice?
12	A	Yes.
13	Q	And since that time you have been working or at
14		least presently employed as Vice-Chairperson of
15		the Saskatchewan Review Board?
16	A	Yes.
17	Q	And that history that we've just reviewed is an
18		accurate account, then, of your work history?
19	A	Yes it is.
20	Q	I'm going to focus on the first time period noted,
21		the 1969 to 1937 time period, most of our
22		discussion today will involve that time period.
23		Can you tell us where the offices of the
24		Department of the Attorney General were at that
25		time?

1	А	They were in the Legislative Building in Regina.
2	Q	And can you give us a description of the office in
3		terms of the sections working there and,
4		generally, the physical setup of the office?
5	A	They were on the third floor, they comprised of
6		the east wing of the third floor, and the Public
7		Prosecutions was a smaller office on one side. It
8		as you started down the hall, I suppose, there
9		was the Minister, the Attorney General's office,
10		and the Deputy Attorney General's office, then
11		there was Public Prosecutions, and then there was
12		administrative offices, and across the hall there
13		was civil law.
14	Q	And can you generally tell us what the function of
15		the Public Prosecutions section was at that time?
16	А	Public Prosecutions carried out all the criminal
17		law activities of the government, all
18		prosecutions, appeals, development of policy to a
19		certain extent at that time, actually, it was
20		all done by Public Prosecutions and a number of
21		inter-provincial matters, law reform, working with
22		the Federal Government on Criminal Code reform,
23		that sort of thing.
24	Q	And, again, during the 1969 to 1973 time period
25		can you recall who, in particular, was working in
	I	

1		the Public Prosecutions section?
2	А	There was Mr. Kujawa, who was Director of Public
3		Prosecutions, Elizabeth McFadyen, Charles Musk,
4		myself, and I believe Richard Quinney would be
5		would have been come on in 1970, so he would be
6		working there as well.
7	Q	And you referred to Mr. Kujawa holding the
8		position of Director of Public Prosecutions; what,
9		generally, would his role be in that respect?
10	А	He was the boss, he was the director, so he was
11		the manager/supervisor, but he the way it
12		worked out he also carried a full load of case
13		work. He was the, he was appellate counsel, he
14		did all the appeal work, all the criminal appeal
15		work in Saskatchewan in the Court of Appeal and
16		the Supreme Court of Canada, he also was the
17		person who worked on
18		<pre>inter-provincial/federal-provincial matters, law</pre>
19		reform, and so he was involved in that as well.
20		He had little time for management.
21	Q	What was your position, then, relative to Mr.
22		Kujawa?
23	А	Well, Mr. Kujawa was at the top, and I was at the
24		bottom.
25	Q	Okay. So you were a junior solicitor then?
	II .	

		, age 20,0 ;
1	A	I was a junior lawyer, yup.
2	Q	And what about Ms. McFadyen, you mentioned
3		Elizabeth McFadyen, what was her role?
4	A	Ms. McFadyen's role was to in essence, she
5		carried some cases, did some prosecutions, but
6		basically she was the manager of the office and
7		did many of the things that Mr. Kujawa was unable
8		to do because he had because of the case load
9		that he was carrying at the time. So she did the
10		general things that, the things that a manager or
11		a director would do, a lot of that work was done
12		by Elizabeth.
13	Q	Okay. And what about Mr. Musk and Mr. Quinney?
14	A	Mr. Musk and Mr. Quinney were prosecutors.
15		Mr. Musk was a senior prosecutor, and I suppose I
16		wasn't at the bottom of the barrel because
17		Mr. Quinney was just behind me, but he was a
18		prosecutor as well.
19	Q	Okay. And, again dealing with this 1969 to 1973
20		time period, how were criminal prosecutions
21		handled throughout the province, generally
22		speaking, and what was the function of your
23		office and I'll refer to it as "head office"
24		in that regard?
25	A	Well, we were head office but we also were the \P

prosecution office for the Regina district, which included Fort Qu'Appelle, Indian Head, north of Regina and west of Regina, so we did the prosecutions and we acted as head office as well.

There was also, at that time there was a, there was one other office of full-time prosecutors, as I recall, I believe there was only one other office at that time, and that was Saskatoon. That was Mr. Caldwell and I think that Mr. Perras may have been there at that time, but there were -- there were two or three lawyers there.

All the other prosecutions were

-- and then I should say that each of the cities

of Saskatoon and Regina had a city prosecutor who

functioned in conjunction with prosecutions,

provincial prosecutions, in the sense that they

would very often do the, they would do the

dockets, they would do some preliminary hearings

and they might do some trials of summary

conviction matters besides doing the city work,

but they were, they were not city solicitors, they

were city prosecutors. So very often what would

happen is the police would bring a case, and it

would go to them in the docket, and then would



1 come to us if it was going to be tried or if there 2 was going to be a preliminary hearing, that -- so 3 they would take quilty pleas, that sort of thing. 4 The other prosecutions, as I 5 recall, were done by fee-for-service agents on a farm-out basis, so they would be private 6 practitioners who would do prosecutions on a 8 contract basis with the -- case-by-case contract 9 basis with the Department of Justice or the 10 Attorney General's Department. And can you give us a bit more detail in terms of 11 12 the working relationship, then, between the 13 Saskatoon prosecution office and the Regina 14 prosecution office? 15 Well we were the head office, but Saskatoon was an Α 16 autonomous office in the sense that it -- and, 17 again, as I'm working from recollection here -- it 18 ran its own prosecutions. It would report to us 19 with regards to prosecutions, reports on completed 20 cases, but it pretty well ran its own business. 21 Q So it wouldn't be a matter then, necessarily, of 22 instructions being taken on an ongoing basis from 23 Regina? 24 The -- it could, Saskatoon could come to 25 Regina if they wanted some advice or they wanted Meyer CompuCourt Reporting =



1		some direction, but it wasn't a matter of Regina
2		being directing the Saskatoon office, it pretty
3		well acted on its own.
4	Q	And what about the reporting obligations, if there
5		were any, from Saskatoon to the Attorney General's
6		Department in relation to a prosecution?
7	A	Well I really am, really, not sure. I think that
8		there were reports on completed cases, there
9		certainly developed later, but I think at that
10		time as well there was there were reports on
11		completed cases. Certainly the fee-for-service
12		agents would do a report on completed cases,
13		whether the ones that were directed by Saskatoon
14		reported to Saskatoon or reported to Regina I'm
15		not sure, but eventually there would be a report
16		coming to Regina because fee-for-service agents
17		had to be paid so there would be a report, and I
18		think that there were reports from the Saskatoon
19		office as well on completed case on a completed
20		case. Whether it was all completed cases or just
21		some of the completed cases, I can't tell you.
22	Q	Okay. And we'll look at some documents to
23		hopefully clarify that a little bit further. You
24		were aware, Mr. MacKay, that the Gail Miller
25		murder occurred on January 31st, 1969, and I take

1		it from what you had told us earlier you were
2		likely working at McDougall Ready at that time?
3	А	I'm quite sure I was at that time, yes.
4	Q	And shortly to be employed at the Attorney
5		General's Department?
6	А	That's right.
7	Q	Okay. And when you began working at head office
8		in Regina, at the Attorney General's Department in
9		1969, did you become aware of whether head office
10		had had any direct involvement in the
11		investigation of the Gail Miller murder?
12	Α	No, I wasn't aware of the Gail Miller murder at
13		all, except probably, I saw some reports in the
14		press and my only awareness of the, of the Gail
15		Miller murder and the trial and the case came much
16		later when the case became noted for dealing with
17		reluctant, hostile witnesses. It set out a
18		procedure, so I was interested in that, but I
19		other than that, I had nothing to do with it.
20	Q	And we'll be covering the various proceedings that
21		took place starting now with the investigation
22		through the prosecution and the appeals and I
23		guess I'm hearing you say that you had no direct
24		involvement in any of those matters?
25	А	No.

1	Q	Okay. And going back, I want to talk about the
2		investigation phase though generally from what you
3		came to learn working at the office. Would it
4		happen from time to time that head office might
5		become involved in a criminal investigation of
6		this nature?
7	А	Well, I suppose that if there was for example,
8		I understand, I have no independent recollection,
9		but I understand that Mr. Caldwell talked to Mr.
10		Kujawa about a section 9(2) procedure and how to
11		go about it.
12	Q	And I guess, Mr. MacKay, just to clarify, I'm not
13		thinking so much about the prosecution, we'll talk
14		about that in a moment, but I'm thinking in terms
15		of an actual police investigation into an unsolved
16		crime. Would there be any reason for head office
17		to be directly involved in an investigation?
18	А	No, none.
19	Q	Okay. Would you expect head office to receive any
20		materials of any sort from police agencies in
21		relation to investigations that they were
22		conducting?
23	А	Well, I know now that head office received, or the
24		Attorney General's Department received reports
25		from the RCM Police on the cases that they were



involved in, but otherwise, they would not have received anything from, for example, Saskatoon Police Service.

Q Okay.

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- They would from Regina Police Service because we were doing those cases, but there would be nothing from Saskatoon Police Service.
 - And I should note perhaps at this point, the Commission has been provided with a collection of documents which we understand to be the material that was in the possession of the Attorney General's Department relating to the David Milgaard matter, some of it touches upon the investigation, some of it touches upon the criminal proceedings that followed, and we'll make our way through some of that material, but at the outset perhaps I'll identify, we've created a Commission document which is an index of this material, the document is 335498. I'll just leave it at the first page. There are 10 pages to this index, approximately 137 documents, and what we've done is we've arranged them in an approximate chronological order, although you'll see that that's not always the case, and where that's not the case it's likely because there are attachments

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to a particular piece of correspondence that may have predated the actual correspondence, and I'll just give a little bit further explanation about the index itself. You'll see the document ID for each document has been noted, a date for the document has been given where possible, there's a document description, and in this last category for explanation purposes and, Mr. MacKay, you and I will make our way through some of the material, there are various references on the pages that are contained in this collection. I'm not sure what they mean necessarily, we'll take a look at that, but, for example, with number 2, you'll see it's noted 12M69, CB345A and then a stamp with a date, those references will be found on that document. The stamp in most instances will refer to the receipt stamp stamped as being received by the Attorney General's Department and we'll otherwise make our way, as I say, through some of the other coding that is noted there. And again, I should also

And again, I should also comment, this collection we've placed together as a single collection, all we know for certain is that it is materials that were in the possession of the Attorney General Department's office, we



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don't know if they composed a single file or multiple files, and again I'll explore that a little bit with you, Mr. MacKay.

The first collection I'm going to review relates to the RCMP reports that you, a moment ago, referenced, and these reports apparently were received by the department in the course of the Gail Miller murder investigation and later some of these reports were received in the context of the prosecution and we've reviewed most of these reports in the context of this inquiry, and before I look at the documents though, Mr.

MacKay, can you expand at all for us, can you recall what the relationship was between the Attorney General's Department and the RCMP in and around this time period?

Well, the RCMP provided policing for the Province of Saskatchewan on a contract basis. The contract would be with the Government of Saskatchewan and would be negotiated by the Attorney General's Department, so they provided assistance to municipal police forces from time to time, they provided rural policing and they provided policing for communities, and the policing for the community was done with a contract with the



1		community, but there was a general contract as
2		well with the Government of Saskatchewan to
3		provide that kind of policing.
4	Q	And do you recall what sort of obligations that
5		contract that you are referring gave rise to?
6	А	Well, I'm not familiar with the contract and I
7		wouldn't be able to talk about obligations, but
8		when we talked about police reports coming from
9		the RCMP, those reports would come as a matter of
10		course as I understand it to the department
11		because the RCMP was a federal force that was
12		contracted with the department and so it felt, I
13		suppose, that it should report on all matters with
14		regard to this, so these reports would come in as
15		a matter of course.
16	Q	Okay. And do you recall how these reports were
17		managed by your office as they were coming in?
18	Α	Well, I really don't. I'm I'm this is
19		reconstructed memory.
20	Q	Okay.
21	Α	I really don't know how they were managed. They
22		would have come in to the Deputy Attorney General
23		I would have thought, they would be addressed to
24		him, not to Public Prosecutions, because Public
25		Prosecutions was a prosecution matter, so
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prosecution matters, some of them would possibly be directed to Public Prosecutions because they dealt with prosecutions or investigations that could lead to prosecutions, not necessarily all of them, but I would expect that there would be someone that would forward these matters, and then probably in our office it would go to Elizabeth McFadyen who would look at the -- and make a decision at that time whether it was something that was necessary to be active, that needed action of some kind, or whether it was something that simply could be filed or could be routed to administration, and then at that point I would think that Ms. McFadyen would then, if it was an active file, if it was someone who had something to do with the case, then she may or may not, depending on what the piece of, what the information was, she may or may not have routed it to that person for his, at that time it was his, for his information, or she might just have done something herself on it and filed it. It would be fairly casual. The idea was that if it needed action and there was someone who could do the action, then it would go to that person. then it would be -- it might go for information

1		purposes from time to time.
2	Q	And would it be your recollection, just to
3		clarify, that reports then would be received on
4		all of the RCMP's activities in terms of policing
5		in the province or assistance that they were
6		offering in that respect?
7	А	That's what I understand.
8	Q	And do you have any recollection of the quantity
9		of these types of reports that were being
10		received?
11	A	No, no, I have no idea, but I would think that
12		they would be, since they were policing the major
13		part of the province except for urban centres, a
14		few urban centres such as Moose Jaw, Estevan, the
15		RCMP was policing everything else, and if they
16		were reporting on everything, it would be quite a
17		blizzard of paper I would think.
18	Q	Okay. And perhaps I'll turn your attention to
19		some of the reports that we're referring to within
20		this collection. The first document is 065398,
21		and you'll see by the letter it's from the RCMP
22		"F" Division, it's directed to the Deputy Attorney
23		General dated March 27th, 1969 and it's relating
24		to the Gail Miller murder investigation, and in
25		the body of the letter it notes that a report is
		Meyer CompuCourt Reporting Certified Professional Court Reporters serving P.A. Regina & Saskatoon since 1980



1 attached and the report, actually we're familiar with it, is the report of Inspector Riddell, one 2 3 of the early reports that was received outlining the involvement of the RCMP in the investigation, 4 5 in some of the initial stages of the investigation, and for reference, that report ID 6 as it exists on this file is 065399, and if we 8 just go back to a full shot of the page, please. 9 Looking at the markings on this page, can you tell 10 us, Mr. MacKay, or do you have any more 11 information for us on what perhaps would have 12 happened with this letter and the attached report 13 once it was received by apparently the Deputy 14 Attorney General? 15 Well, it would have -- and again I'm Α 16 reconstructing it from the page, but since Mr. 17 Kujawa's name is written on it, then whoever was 18 managing the paper flow would have sent it to Mr. 19 Kujawa and Mr. Kujawa appears to have received it 20 because there's a file with SK on it and that 21 would be his, that's the way these matters were 22 filed. When you were finished with the document, 23 you put file on it and initialed it, and so I 24 would deduce from that that Mr. Kujawa was, that 25 that was given to Mr. Kujawa or it was put on his



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1		desk and eventually he filed it.
2	Q	Do you recognize those initials as Mr. Kujawa's?
3	A	Well, I can't say 100 percent, but he was the only
4		K in the office.
5	Q	Okay. Another portion of the page that I'll draw
6		your attention to, it's a little bit unclear, but
7		in the upper right-hand corner, again these are
8		some of the markings that I was earlier referring
9		to, I believe that states 12M-69 and then
10		underneath that CB345A.
11	Α	Yes.
12	Q	And are you familiar at all with those markings?
13	A	Well, I'm familiar insofar as I saw them on all
14		the documents, on everything that came in, so they
15		are file numbers. I'm afraid I don't know what
16		they mean.
17	Q	No recollection of what they would indicate or
18	Α	I don't think I ever knew what they meant.
19	Q	Okay. And we'll look at some more of those as we
20		move along.
21		The next letter and report I'll
22		refer you to is document 065346, you'll see this
23		is another similar letter from "F" Division RCMP
24		to the Deputy Attorney General, you'll see the

receipt stamp again, May 16, 1969, and this

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particular letter refers to a report by Saskatoon GIS dated May 7th along with statements, and again we're familiar with this report, it's the report of Corporal Rasmussen, the document ID we've usually been referring to in the hearing is 250597. As that report appears in these materials, it's actually been split into two documents, those being 065403 and 065334, and you'll see in the second paragraph of the letter the officer generally outlines or generally summarizes the involvement of the RCMP in the investigation, and I guess looking at that page, again it has, just going out to the full page, it has basically the same markings in terms of Mr. Kujawa's name noted in handwriting on the page, and I should have asked you, do you recognize that handwriting, Mr. MacKay? No, I don't. And I see a reference file with another set of initials which appear to be different than the set of initials we noted on the first letter. recognize those letters? Well, they are E.M., so I assume they're Elizabeth McFadven. And what would those two markings I guess in



1		particular indicate to you, realizing you are
2		speculating a little bit, but if you could
3		speculate on that, what does that likely indicate?
4	A	Well, the first thing is that Mr. Kujawa, whoever
5		wrote the name Mr. Kujawa probably was not in
6		Public Prosecutions, probably it was in mailing or
7		some centre like that, because the file E.M. means
8		that Ms. McFadyen filed it, so I would conclude
9		from that that the letter never went to Mr.
10		Kujawa.
11	Q	Okay. Then would you conclude from that that Ms.
12		McFadyen then dealt with this correspondence and
13		report?
14	А	She dealt with it, yeah.
15	Q	I'll come to some more general questions about the
16		receipt of these reports in a moment, but just
17		perhaps we'll cover the ones that fall into this
18		category. I note the same file reference, just
19		before we move away from the page, at the top
20		right-hand corner, 12M-69, CB345A?
21	A	Right.
22	Q	And we'll look briefly at the report that's
23		attached, and again, that document is split, but
24		the first portion of the report is 065403 and
25		you'll see again the receipt stamp, Attorney



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General's Department, May 16th, 1969, and the report, as we've previously reviewed it, Mr. MacKay, gives a detailed account of the investigation and the RCMP's involvement. Ιt follows the course of the investigation, identifying some suspects, Mr. Milgaard's name is mentioned in the context of the report and as well there's discussion in the report about an earlier theory that investigators had that an unknown rapist could be responsible for the murder of Gail Miller. The report, as I mentioned, apparently attached some statements and other documents and those statements are in the file materials that we received that apparently were with the Attorney General's Department, and perhaps for reference I'll note what those statements were.

If we turn back to the index, 335498, you'll see the listing of those statements begin at item 8, I'll just mention the names, there's a statement of Leslie Spence, Hartmut Wolfgang Schleuter, Dennis Elliott and another statement from Dennis Elliott, the first statement from Albert Cadrain, the first statement from David Milgaard, the first statement from Ron Wilson, a statement of (V1)--- (V1)-, statement of



(V2) (V2)----, a statement of (V3)-- (V3)

(V3)----, the first statement of Nichol John and a statement of Walter Danchuk, and from the materials that are attached, it appears that attached to that report and received by the Attorney General's Department was the autopsy report and a map as well, and again, I just note those points for reference sake, Mr. MacKay, I don't think you can necessarily comment specifically on those specifically at this point.

The next letter I'm going to direct your attention to is 065349, a similar letter to the previous letters we reviewed. Like the first letter, we see the same notation with Mr. Kujawa and I believe the same initials, whoever those are, and this particular letter refers to a report dated May 21st from the officer in charge and there's a note at the end of the paragraph that Milgaard is now considered a prime suspect in this case and a concentrated effort is being made to establish his guilt or innocence. And again, we've looked at this report previously in the context of the testimony of other witnesses, and just for reference, the report as it exists on the Attorney General's Department

1		file is 065347, and I take it then you would have
2		the same comments with respect to the markings
3		sorry, back to the letter, the covering letter. I
4		take it you would have the same comments with
5		respect to the markings as you advised us
6		previously, Mr. MacKay?
7	A	Yes.
8		COMMISSIONER MacCALLUM: What do you mean
9		the same, Mr. Hardy?
10		MR. HARDY: I'm taking him through as best
11		he could in terms of his speculation relating to
12		the Mr. Kujawa name being written on the letter
13		and I think that Mr. MacKay earlier indicated
14		that that was likely placed on there by somebody,
15		one of the mail clerks perhaps.
16	A	Someone, probably someone not in Public
17		Prosecutions.
18		COMMISSIONER MacCALLUM: But unlike the
19		last one, this one has SK initials indicating
20		what, that it was seen by Mr. Kujawa?
21		MR. HARDY: Yes. Well, I don't know if
22		we've determined that those initials are Mr.
23		Kujawa's, although I think it's speculating that
24		they may be, I was indicating that this was the
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same as the first letter that we looked at that

had those same initials. The middle letter that
we looked at had initials that Mr. MacKay
believed were Ms. McFadyen's initials.

COMMISSIONER MacCALLUM: Yes.

MR. HARDY: And again my question simply

MR. HARDY: And again my question simply was whether his comments would be the same as we covered relating to the first letter that had these same initials.

COMMISSIONER MacCALLUM: Okay

BY MR. HARDY:

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- I think, Mr. MacKay, you had indicated that that would likely be an indication that whoever's initials those are, this material came into that persons's possession?
- Yes. I don't think I would want to say anything more except that it probably went on Mr. Kujawa's desk. Whether he read it or not is another matter in my recollection, but yes, it means that it came into his possession.
 - And maybe let's deal with that. In terms of now what we've seen in relation to these three letters and the notations on them, the two instances apparently having come across Mr. Kujawa's desk and one instance Ms. McFadyen's, and I realize you are speculating in this respect, Mr. MacKay, but

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what do you think would have been done with this material by those individuals, assuming again it is those individuals that received it? Α Well, in Ms. McFadyen's case she probably read the material, or at least she read the covering letter, and I understand that, and again I have no direct knowledge of this, but I understand that if the letter came in with this kind of -- if the material came in with this kind of covering letter, then it was a signal that it was not something that needed a great deal of attention. If it came in with "needs action" on it or some phrase like that, then it was a signal that it was something you should pay attention to, so I suspect that Ms. McFadyen may or may not -- well, she probably read the covering letter or the Whether she read the material or covering memo. not I can't say, but probably she didn't because there was a lot of material. With Mr. Kujawa, as I know it, a

lot of stuff was put on his desk and I don't think that -- you'll have to ask him, but I don't think that he really ever read it unless there was some signal on it that it was necessary to read, such as "needs attention", which I believe the RCMP put



1 on these matters. I didn't receive a lot of this 2 kind of correspondence, but the correspondence I 3 had received was correspondence that was directly 4 related to cases that I was doing, but -- so when 5 I say that it came across his desk, clearly in order to get it off his desk he had to write file 6 and put his initials on it and send it back. 8 And perhaps we can go about it this way. we've noted what's on the cover letters for these 10 three reports. Would there be any functional 11 purpose for receiving this information in terms of 12 your office's actions? 13 Α Well, if you weren't dealing with a case, there 14 would be none whatsoever. If you were prosecuting 15 the case, then clearly these things would come 16 directly to you, and whether the RCMP sent another 17 copy of that to the Deputy Attorney General, I 18 suspect that they probably did, but the report 19 would come to you because that's what you needed 20 to prosecute your case. There was no function, 21 functional purpose for this except information in 22 the general flow of this sort of thing. 23 Kujawa was appellate counsel, I was appellate 24 counsel myself, and I never looked at police 25 reports with regard to appeals because the appeals



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were from the record and the record was the transcript and the material that had been filed at the trial, and so looking at a police report would, in effect, be counter productive because it takes your attention away from what you were really supposed to be doing and you were focusing on something that's not relevant to the job that you're trying to do.

I assume that Mr. Kujawa did the same sort of thing, that he would be uninterested in the police reports unless they related directly to something that he was doing in court, and if it was appeals that he was doing, then he would not, I don't think he would look at them, but of course you'll have to ask him.

Sure. And you've provided us with some information in relation to your work in terms of appeals and that sort of thing. Understanding though that this material would actually be received of course before there was any prosecution or any charge in fact, does that help you clarify your information in relation to whether or not there would be any purpose for receiving this information beyond, I guess, the contractual obligation that you referred to



1		earlier?
2	А	There's no purpose to receiving it except I
3		suppose if the case was notorious, then it would
4		provide information for briefing the Attorney
5		General if it was necessary for him to ask
6		questions, or to answer questions in the house or
7		to answer questions of the press, then he would
8		need to be, he would want to be briefed about
9		that, and at that point you may look at that
10		material if you were the person who had to do the
11		briefing note.
12	Q	And do you have any knowledge whether a
13		circumstance like that existed in this case or can
14		you draw anything from the documents that we've
15		reviewed?
16	А	I have no knowledge and I can't draw anything from
17		the documents, but I would have thought that the
18		briefing would not be done well, that's not
19		we all did briefing notes, but I would think that
20		Mr. Kujawa probably didn't do very many briefing
21		notes, but again, it's something that he can tell
22		you.
23	Q	And I'll just dwell on that for a moment. Why do
24		you say that, that you think Mr. Kujawa wouldn't?
25	А	Well, part of it was his case load. I mean, it
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was, he had a lot to do, and while Mr. Kujawa was
excellent counsel, excellent and experienced
counsel in my opinion, I learned a great deal from
him. He was not what you would call the most
the most enthusiastic manager, he wasn't and
again, you can ask him, he wasn't interested in
paper and he wasn't interested in doing the things
that managers have to do and he wouldn't be
interested in briefing. He might be interested in
briefing someone orally, talking to them about a
case if they asked about the case, but he wouldn't
be interested in writing these things and briefing
people that way, it just wasn't, it wasn't
something that interested him and, quite frankly,
his concentration was on being in court, he was
counsel, and while he was director of Public
Prosecutions, his major his major job was to be
counsel and I think that's the way he looked at
it.
Okay. And again, referring to the material that
we've looked at, in terms of the filing of this
sort of material, what do you expect would have
happened?
I'm not sure I understand what the question is.
I guess I'm trying to again put us in the context

1 of a situation where there's only an ongoing 2 investigation, again, no prosecution ongoing. you recall where material of this nature would 3 have been filed at the time of its receipt? 4 5 Α There was central filing, and so it would be No. in central filing. 6 If it was an active case, if it was an active case being handled by a prosecutor, then probably the file would be on the 8 9 prosecutor's desk, but it wouldn't necessarily be 10 the whole file, it would be what the prosecutor 11 needed in order to do the job, but if it wasn't an 12 active file, then it would be in filing. 13 0 Okay. And again, I'm trying to think about some 14 of the information you've provided me in terms of 15 why these reports were being received, the 16 suggestion perhaps that a number of these reports 17 were being received from the RCMP relating to 18 various matters, and of course you can only tell 19 us what your recollection is, but do you recall, 20 was it a case that all of these RCMP reports would 21 be placed on a single file or were there 22 individual files that might be identified perhaps 23 by the investigation, the Gail Miller murder 24 investigation or otherwise, or do you have any 25 recollection in that respect?



1	A	I don't really know, I don't have any recollection
2		and I don't expect that I ever knew, but I would
3		speculate that if it were, for example, the Gail
4		Miller file, that there would be a separate file,
5		but if it were a break and enter, then possibly
6		there was a classification of files with break and
7		enter, but it would be broken down and be a
8		separate file in the sense that it might be in
9		what they now call a folder, it might be in a
10		certain category of files, but whether or not
11		cases that were the major cases, whether they
12		deserved their own file, I just can't tell you.
13	Q	Okay. I'll refer briefly to the remainder of the
14		collection of the RCMP material that was
15		apparently received and I'll just basically
16		identify these materials for the most part as we
17		turn to them. The first document is 065485, and
18		this is another RCMP report, this one dated June
19		3rd, 1969, and it deals with some of the steps
20		taken just prior to Mr. Milgaard's arrest.
21		There's no covering letter that we found
22		associated with this particular report, although
23		we see the receipt stamp on the document June
24		11th, 1969.

The next document is 065351.

This, apparently, was a letter with an attached report, you will see that the Deputy Attorney General received a copy of the correspondence with the report, apparently, and again we see a receipt stamp June 12th, 1969. And this, the report that's attached to this document, is document 065350. We don't need to turn to the report. It outlines the arrest of Mr. Milgaard in Prince George, and there you will -- I note there is no other markings on the document similar to what we have seen so far, at least on this covering letter, other than the receipt stamp.

The next one I'll refer you to is 065364. This one is similar to the previous ones we looked at, again from F Division to the Deputy Attorney General, and the letter, you will see, refers to an attached report, which is 065363, which attaches subsequent statements that had been obtained from Ron Wilson and Nichol John, and those statements are on the materials we have, which we understand to have been in the possession of the Attorney General's Department. And if we can go back to the cover letter, I see some of the same notations that we were looking at previously, Mr. MacKay.



1	A	Yes.
2	Q	And, again, would this be the "E.M." initial that
3		
4	A	I would, I would look at it
5	Q	Similar to the previous ones?
6	A	Yes, I would think that's Ms. McFadyen's
7		initials,
8	Q	Okay.
9	А	that's her files.
10	Q	And I see, again, the two file references at the
11		top of the page, 12M-69 and CB345A, and I think
12		we've covered it but you have no idea what any of
13		those indicators might mean?
14	A	No. I assume the 'C' part stands for 'criminal'
15		but that's
16	Q	Okay. And then we'll turn to 065439. Again, this
17		is a report without a covering letter, we'll see
18		the receipt stamp October 2nd, 1969, the report
19		dated September 26th, 1969. It reports on the
20		conclusion of the preliminary hearing and the fact
21		that Mr. Milgaard had been committed to stand
22		trial. I note that there is a file reference we
23		haven't seen previously but we'll see on a number
24		of the other documents, C16297; are you familiar
25		at all with that identifier, Mr. MacKay?

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No, I'm not, but it may -- again it's speculation on my part, and I'm familiar with seeing those numbers and a C, but I don't know what they mean. But they may mean that, I note that this is a reference to the preliminary hearing having been completed and it is now a matter for trial, it may -- that may have some significance, it may mean that it goes into -- went into a different file or a continuation of the file under a different number.

And we'll explore that a little bit more as we look at some of the further documents. next document is 066617. Again, you'll see it's a letter from F Division to, this one to the Deputy Registrar in the courthouse, and the Deputy Attorney General has been copied with this correspondence. It attaches Mr. Milgaard's criminal record following his conviction in relation to the Gail Miller murder, and again I note similar file markings in relation to Mr. Kujawa and the E.M. initials, and at the top right-hand corner we see again the new marking C16297. There is reference to one of the previous markings as well, CB345A, and then another new marking CB671. I just note those for the sake of

reference at this point.

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If we turn next to 066604, and this is the last of the collection, another RCMP report dated July 28th, 1970. This one does not have a cover letter, it reports on Mr. Milgaard's life sentence, and apparently was received, I believe, in August of 1970, there's an unclear receipt stamp noted on the document, and again at the top you'll see the C16297 reference.

And that is the collection of RCMP material that was apparently in the possession of the Attorney General's Department. Do you have any recollection, Mr. MacKay, of the actual arrest and prosecution of Mr. Milgaard?

No, I have none.

- And are you aware whether head office in Regina had any direct involvement in the prosecution?

 No, I'm not aware.
- Q Would you expect that head office may have some
- involvement in a prosecution of that nature?
 - prosecutor wanted assistance, then I think that

It depends on the prosecutor I think.

- 23 that prosecutor would contact head office, they
- 24 might contact Mr. Kujawa, they might contact
- 25 Mr. Musk, might contact Ms. McFadyen to discuss



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the case and to get some direction or some suggestions, or simply to bounce matters off. so they could have that kind of an involvement but there would be no direct involvement in directing the case itself. Perhaps with fee-for-service agents, sometimes there may have been some direction, but all these people were professionals and they were all independent and they were expected to carry the prosecution and look to head office for assistance -- or to Mr. Caldwell for that matter, I suppose, if they were in that neck of the woods -- to look to head office for assistance. If they wanted to have assistance, if they needed to have assistance, then we were there to do that, but we wouldn't direct the prosecution except in the general set of things that there -that certain things had to be done properly in relationships with other counsel and that sort of thing. And there was no formal disclosure, of course, in those days, the

disclosure, of course, in those days, the disclosure rules have been developed since then, but there was a policy, usually, of disclosure, and so then that kind of a direction would be in the, I would think would be the kind of thing that



1		would come, but it wouldn't come on a case-by-case
2		basis, it would just be a general, be a general, a
3		general rule that this was the way things should
4		be run.
5	Q	And we touched on this briefly previously but
6		would Mr. Caldwell, in conducting the prosecution,
7		have any obligations vis-a-vis head office in
8		terms of reporting, or touching base, or involving
9		head office in any respect?
10	A	Not to my knowledge. Not to my knowledge. The
11		only obligations, as I say, would be if there was
12		if the case was a case which the Attorney
13		General may have to answer questions about, then
14		it was expected that there would be information
15		and we usually, then, come to head office so that
16		the Attorney General could be briefed. But other
17		than that, no, there weren't, as far as I know
18		there were no other obligations.
19	Q	And what about documents? In terms of materials,
20		what kinds of materials would you have expected
21		the Attorney General's Department to receive in
22		relation to an ongoing prosecution, for example
23		from the prosecution office in Saskatoon?
24	А	Well they had their own files, they kept their own
25		files, and so there would be a report on a
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completed case. I think that was done at that time, it was certainly done by fee-for-service agents, whether Mr. Caldwell reported on every case or not I really can't say. But there would be a report on completed case, there would be possibly, if there were any expenditures, fees that had to be paid, travel, that sort of thing, then that would go to administration and would be paid by administration. But other than that, none of the material would be sent unless some prosecutor thought that it might be, was quite unique and might be of some interest, then that material might be sent at that time. But, other than that, there was -- the material wasn't coming.

The only other time the file, part of the file would come from Saskatoon, for example, would be if there was an appeal, and at that point what we would require for the file would be possibly a copy of the indictment, and not a -- very often -- actually, when I think about it, I would think that, really, it was unnecessary in almost every case to have anything come from the office with regard to the prosecution because, as I said before, the appeal

1 was on the transcript, the appeal was on the 2 record, and so that's what was being used, so 3 there really wouldn't be any file coming in. You had mentioned the issue of costs and 4 0 5 reimbursement and that sort of thing; were all of those matters handled from the Regina office, or 6 would you have expected them to be handled from the Regina office relating to witness costs, and 8 9 that sort of thing, that might be incurred in 10 Saskatoon? I think so, but I really could not say for sure. 11 Α 12 I don't know whether they -- whether they were or 13 I think that they were paid out of the Regina office, because I think at that time we 14 15 were small enough that they all could be paid out 16 of the Regina office, eventually something would 17 have to come to the Regina office with regard to 18 payment, a justification for payment, whether it 19 be actual payment with -- Mr. Caldwell may very 20 well have been in a position to be able to write a cheque to a witness, for example, for expenses, 21 22 but that would have to be reported. 23 0 Okay. And then perhaps what we can do, I'll turn 24 back to the index of materials that were in the 25 possession of the Attorney General's Department,



that index again was 335498, and it appears there were a number of various types of materials that were received in relation to the prosecution. The reason I asked about cost, Mr. MacKay, is it seems that most of them relate to administrative matters of reimbursement and that sort of thing.

I'm not going to flip through the index, but I will refer you to some of the documents directly, and the first one we'll look at is 065402. And you'll -- I can tell you this is a copy of a file jacket, Mr. MacKay -- you'll note the identifier that we've previously seen, C16297, --

A Yes.

-- General Office, Department of the Attorney
General, Regina vs David Edgar Milgaard. And just
seeing this -- and I have the original of the file
jacket, the copy, if that would assist you at all
-- does seeing this refresh your memory at all as
to how materials may have been filed in relation
to the David Milgaard matter?

No, I have no idea how material was filed with regard to David Milgaard, the David Milgaard matter, or actually to any of the cases that I handled myself. It went to a mysterious place

1 called 'filing. --2 Q Okay. 3 -- and I have no idea how it was filed. Α 4 And I'm just trying to -- and I realize you are 0 5 trying to assist us as best you can -- I take it this file, or perhaps a file of this nature, may 6 only be created after there was actually a charge against a given individual? 8 9 Α Well I notice that it says "Non Capital Murder", 10 so I assume that there was, yeah. 11 Q And I guess I'm saying that in distinction to some 12 of the previous material that we were looking at 13 in , --14 Right. Α 15 -- relation to the investigation, and I don't know 0 16 if we can say anything more than that in relation 17 to it. 18 I'll refer you to some other 19 materials apparently relating to the prosecution. 20 The next document is 065480. You'll note that 21 this is a letter to the Deputy Attorney General 22 from Mr. Caldwell and it encloses his report on 23 the preliminary hearing, on the -- after the 24 conclusion of the preliminary hearing, and we see 25 the same sorts of file references on this document



1 -- or I should say signature and initials on this 2 And, again, would this lead us to 3 conclude that, although it may have been initially directed to Mr. Kujawa, that Ms. McFadyen likely 4 5 was the one who received and dealt with this letter? 6 Well yeah, yes, her initials are on it so I would Α 8 assume that, that she handled the matter, and it

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assume that, that she handled the matter, and it

-- now whether or not she talked to Mr. Kujawa
about it I'm, I would be surprised, with regard to
the report. I suspect she didn't show -- I mean
the report was a proforma thing in many ways, and
I suspect she just looked at it herself, and filed
it.

Okay. And I note the references at the top of the page again, we see the C16297, we also see a CB293A which I don't know that we have seen previously, and the report is attached. And perhaps we can look at that briefly, the document is 065481, and this is actually page 2, if we move to the next page, we'll see page 1. And it's a report on completed cases, you'll see the C16297 indicator at the top along with the receipt stamp; are you familiar with that form of report, Mr.

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1	A	Yes, I've seen that kind of a report before.
2	Q	And perhaps you've touched on this a little bit
3		already, but what, in effect, would be done with
4		this report on receipt?
5	А	Well it would be filed, unless there was a request
6		to have it reviewed for appeal, so it would be
7		filed or it would be reviewed. In this case I
8		notice that there is a list
9	Q	List
10	A	of witnesses, so I'm not sure whether that
11		would have gone to administration in order to pay
12		the witnesses, or in order to it probably would
13		have gone, at the very least, to justify the
14		expenditures of the Saskatoon office, so it would
15		have gone to administration. If, as I say, if the
16		prosecutor was recommending an appeal, then it
17		would have come to our office and it probably
18		would have gone to Mr. Kujawa then, because he
19		would, at that time, make the decision
20		generally
21	Q	And this sorry to interrupt this particular
22		report is relating to the preliminary hearing, but
23		we'll look at a similar report dealing with the
24		trial, and I'm sure that your comment that you
25		just mentioned there would apply in that instance?

1	A	Yes, it would.
2	Q	Okay. The next document I'll look at is 065434.
3		And you'll see it's a letter, again directed to
4		the Deputy Attorney General, it's from the Local
5		Registrar, and it notes that he is sending, by
6		express, a copy of the transcript. That would be
7		a transcript of the preliminary hearing we know by
8		the date, November 7, 1969. And just in terms of
9		the file markings otherwise we see, again, the
10		C16297, the file marking at the top right-hand
11		corner, the CB171, and again Mr. Kujawa's name
12		written and apparently Ms. McFadyen's initials
13		noted on the document. Again, being that this is
14		the preliminary hearing transcript prior to trial,
15		would that be something that would commonly
16		happen; that head office would receive a copy of
17		the transcript of the preliminary hearing in a
18		case such as this?
19	A	I think we always received a copy of the
20		transcript of a preliminary hearing, I'm not sure
21		why we did, but I think we always did.
22	Q	Okay. And I was going to ask you that next;
23		whether there was any purpose for receiving that
24		transcript?
25	A	None that I can think of, unless it was a \P



1		summary well, it wouldn't be in a preliminary
2		hearing then. None that I can think of.
3	Q	I turn your attention, next, to 066620. And
4		again, this is a letter from Mr. Caldwell to the
5		Deputy Attorney General, and we know by the
6		attachment to this letter that it's his report on
7		completed cases, similar to what we looked at
8		previously, but it's the report on the trial. And
9		I think your comments would likely, your previous
10		comments would likely apply in relation to the
11		receipt of this type of report, and I can turn to
12		it, it's 066621. You'll see it's similar to what
13		we looked at previously, and as I say, Mr. MacKay,
14		this is Mr. Caldwell's report on the trial, and
15		that's a document I assume you would expect your
16		office to receive in the regular course?
17	A	Yes.
18	Q	Just back to the cover letter for a moment, I just
19		note that we see the same markings, Mr. Kujawa's
20		name and apparently an E.M. initial, it's unclear
21		what's in the top right-hand corner.
22		I'd like to move to a discussion
23		now, Mr. MacKay, relating to Mr. Milgaard's appeal
24		from his conviction and, later, his application
25		for leave to appeal to the Supreme Court. And I

1		guess, in terms of actively working on this
2		particular matter, would I be correct that head
3		office or Public Prosecutions work would really be
4		engaged at the point of an appeal?
5	A	That's right.
6	Q	And would I be correct that the appeal would have
7		been handled solely by Mr. Kujawa
8	A	Yeah.
9	Q	in this case?
10	A	At that time, yes.
11	Q	And you had no direct involvement, I think you've
12		confirmed for us?
13	A	No, unless I was asked to do some research or
14		something.
15	Q	Okay. And just some dates that we'll note for
16		reference sake. We'll note that the notice of
17		appeal was dated February 10th, 1970 and filed
18		February 18th, 1970, the appeal was heard on
19		November 6th, 1970 and was dismissed with written
20		reasons on January 5th, 1971, and we have been
21		touching on this issue, Mr. MacKay, but in terms
22		of preparing for the appeal what would have likely
23		been used by Mr. Kujawa?
24	A	Well I can only go on what I would use would be
25		the transcript. If there were if there was

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depending on the kind of appeal. With this appeal I think probably the only material that would be used would be the transcript. Umm, there were no, at that time there were no -- there were no factums filed, the appeals were simply done orally, and so the notice of appeal would be ordinarily very detailed because that was the way that counsel got the argument before the Court in writing was with the notice of appeal, so on the appeal file would be the notice of appeal, the transcript, and those would be probably the two documents that he would -- that would be used.

a fraud matter where it may be necessary to look at exhibits, then copies of the exhibits would be there as well, but in the case of a murder the appeal would probably be just on the transcript.

Okay. And I understand you have had an opportunity to review the notice of appeal that was filed in this particular case, and we can look at that again if you'd prefer, but from that review would that be your position in terms of what was likely reviewed by Mr. Kujawa in this case?

It's, it's quite detailed, and Mr. Tallis is



1 clearly trying to give some indication of the 2 argument he wants to present to the Court and he 3 doesn't have an opportunity doing up -- sometimes counsel filed written briefs but, for the most, 4 5 for the most part the appeal was you had the notice of appeal, you had the transcript, you 6 walked in and you would -- you did the appeal. 8 And so I guess my comment is 9 it's a detailed, it's -- Mr. Kujawa would 10 certainly have that because he needed to know, to have some indication of what the issues were that 11 12 Mr. Tallis was going to raise in this case, so 13 that he could address them. 14 What about the various other types of materials 15 that we have been reviewing with the various file 16 references, or references, I guess I should say? 17 Well there would be --Α 18 Would there be any need for Mr. Kujawa to have Q 19 that material in his possession? 20 No, not in my opinion. There would be -- it 21 really has no relevance to the appeal itself. 22 Kujawa would, I would think, be focusing on the 23 appeal, and the appeal came from what -- comes 24 from what happened in Court, and so police reports

as I said, I think I said before, really served no

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purpose in this situation except perhaps to diffuse the focus that you should have. if you are concentrating on what happened with the investigation, and as you can see from the police reports that you have been looking at from the RCMP they're very detailed reports and that was the style that had -- that was done in that, at that time, the police gave very, very detailed reports, those reports went through readers at F Division who, if they weren't properly set out in detail, sent them back to be rewritten, so that there was -- everything was possible. changed later on because it was clearly way too much work and police officers were spending too much time doing -- making reports and not enough time doing police work. Prosecutions wasn't necessarily very happy about that because the more we -- like, if you are doing a trial, the more you have the better you like it, but it came down to can-say reports rather than the detailed report. But I guess what I'm saying is

that those kind of a detailed report would be of no assistance in an appeal.

And I should have asked you earlier; was there any policy in terms of receiving the original



prosecutor's file for purposes of dealing with an appeal?

A No, no, I don't recall receiving the prosecutor's

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No, no, I don't recall receiving the prosecutor's file. Very often when I started doing appeals, and with sentence appeals particularly, because you did not have the prosecutor's file I would go to the courthouse and pull the Court file so that I could get a copy of the information and that sort of thing. Now in something like a sentence appeal it may very well be that the report on completed case would be important there because you had to know -- and often-times there wouldn't be a transcript of the, of the submissions made by counsel with regard to the appeal or with regard So looking at the report of to the sentence. completed case, particularly its detail, it would give you some idea of the submissions made in front of the sentencing judge, which would be important when you are doing the appeal in posing an argument that the sentence was a valid sentence, a proper sentence within the boundaries of sentencing.

So, in that case, that part of the file would be -- could be important, but in an appeal from conviction was really of very little



1 utility. 2 And again, just for the sake of reference, Q I'll refer to a few of the documents that were 3 apparently in the collection of the Attorney 4 5 General's Department's files relating to the appeal, the first one being 066619. It's a letter 6 to the Deputy Attorney General from the Registrar 8 enclosing a copy of the notice of the appeal. 9 see the same sort of markings that we have come to 10 recognize on this page. The notice of appeal, the 11 12 document ID is 066596, we don't need to turn to 13 that. 14 The next document is 066606. 15 And, again, a letter to the Deputy Attorney 16 General from the Registrar enclosing a transcript 17 of the evidence and we see, again, similar file 18 markings. I think the CB561 may be a new, another 19 new marking, and I'm not sure if this initial near 20 the bottom is an initial that we haven't seen yet; 21 I don't know if you recognize that, Mr. MacKay; do 22 you? 23 Α I can't make it out. It may be, it may be Charles 24 Musk's. 25 Q Okay.



		——————————————————————————————————————
1	А	And it may have been that Ms. McFadyen was not in
2		the office when that came in and Mr. Musk was
3		receiving the mail.
4	Q	Okay. And another document
5	A	Perhaps, I think I should point out that as a
6		matter, perhaps to clear one thing up; you'll
7		notice that this is a forwarding of the transcript
8		of evidence, so whoever signed filed the letter
9		was filing the letter and not necessarily the
10		whole file, because the transcript would have gone
11		to Mr. Kujawa.
12	Q	Okay.
13		COMMISSIONER MacCALLUM: Would have gone
14		where?
15	A	Pardon?
16		COMMISSIONER MacCALLUM: Would have gone
17		where, sir?
18	A	To Mr. Kujawa.
19		COMMISSIONER MacCALLUM: Thank you.
20	В	Y MR. HARDY:
21	Q	Also look at 066603. And you'll see, it's a
22		letter from Mr. Tallis directly to Mr. Kujawa
23		dated September 17th, 1970, and we see Mr.
24		Kujawa's handwritten name at the top, again
25		perhaps a different initial noted at the bottom.
	I	

'		i don e know ii you recognize chae iniciai, do
2		you?
3	A	I don't recognize that initial.
4	Q	And we see file markings again at the top. The
5		top one, which is a little bit unclear, seems to
6		be the C16297 reference that we have been
7		referring to, and it looks like Mr. Tallis is
8		interested in setting a date for the hearing of
9		the appeal.
10		A couple of further documents,
11		just for reference sake, relating to the appeal.
12		The next one 066558. You'll see this is the order
13		of the Court dismissing the appeal received by
14		your department on August 17th, 1971, you see the
15		reference at the top, C16297.
16		And then, lastly, 066505, you
17		will see the reasons for judgement of the Court of
18		Appeal, again with some of the same file markings
19		and the file reference C16297 at the top.
20		And we know that an application
21		for leave to appeal followed, Mr. MacKay, although
22		I believe an extension of time for filing was
23		required in that respect, and just a couple of
24		documents on that front.
25		If we turn to 066565, you'll see



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it's a letter to Mr. Kujawa dated May 3rd, 1971 from Mr. Caldwell asking whether the possibility of the case going to the Supreme Court of Canada has now been completely ended, and I think he's interested at this point in whether he can return some belongings to the family of the deceased. We see the same file markings I think at the top that we've been referring to.

If we turn to 066564, you'll see a response from Mr. Kujawa to Mr. Caldwell dated May 12th, 1971 and you'll note he indicates:

"It is, I suppose, impossible to say that this case will not get to the Supreme Court of Canada. However, the more time goes by the less likely that In any event, since the Court becomes. of Appeal has dealt with the matter and since no application was made for leave within the statutory time, you are free to pick up and dispose of all exhibits according to the order of the trial court. In the remote event that a new trial is ordered, some items, like the knife, perhaps should be retained for some time but there is no need to hold

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And just in terms of what Mr. Kujawa is indicating there, would that be common practice in terms of directing that exhibits could be returned in these sorts of circumstances? I'm not sure whether I would say it's common practice, but I think it certainly was a practice in a situation like this where there's an appeal to the, or application for leave to appeal to the Supreme Court of Canada, Mr. Caldwell would have, would want some direction about what to do with the exhibits and what to tell the victims, because he would have no idea himself, he would have no experience with that sort of thing, so it would not be unusual for him to write to Mr. Kujawa, and Mr. Kujawa, I suppose it would not be unusual for him to say yes, I think you can get rid of the exhibits, we won't need those for a new trial. The last document is 066572, and I just point this one out to note Mr. Kujawa is writing to indicate to a Mr. James Eremko, Chairman of the Crimes Compensation Board, it indicates Milgaard has finally made application to the Supreme Court of Canada for leave to appeal, and the date, for reference sake, was actually earlier than that,



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the date for the application was June 15th, 1971 and the application was heard and refused by the Supreme Court on November 15th, 1971, and in terms of Mr. Kujawa's preparation for the application for leave to appeal, again, what materials would you expect Mr. Kujawa to use for that purpose? Really just -- well, the judgment of the Court of Appeal, because that's what the appeal is from, is from that judgment, and so there would be the judgment of the Court of Appeal and it would be no longer necessary to have the transcript unless he wanted to review parts of the transcript because it had something to do with the issues that were to be through the Court of Appeal. application would be necessary because that's how he can, that's how he can make his argument, and again, the application would, I suspect, be quite detailed because there is a case book and so he would have to prepare a case book for this, that is, a factum, but what he would need to have to do that would be the judgment and perhaps reviewing the transcript again if some of the appeal was -but the appeal is on a question of law to the Supreme Court of Canada, so really the issue is whether there was any error in the Court of

1 Appeal. 2 Okay. And there is a memorandum of argument that 0 3 you referred to and I'll just note the document ID, 066544, we couldn't locate a copy of the 4 5 application on the file material that apparently was in the possession of the Department of the 6 Attorney General. 8 Mr. Commissioner, I note it's 9 five minutes to three. This is probably a good 10 time to break. We're going to move into a different area. 11 12 (Adjourned at 2:56 p.m.) 13 (Reconvened at 3:15 p.m.) BY MR. HARDY: 14 15 Mr. MacKay, I would like to turn now to a 16 discussion of the processing of certain charges 17 against Larry Fisher in 1971 by your office. 18 correct that you were involved in dealing with 19 certain charges against Mr. Fisher arising from 20 sexual assaults that had taken place in Saskatoon 21 in 1968 and 1970? 22 Α Yes, I was. 23 0 And what is the quality of your recollection in 24 terms of your involvement in that matter? 25 I have really no independent recollection of the Α Meyer CompuCourt Reporting =



1 matter at all, except insofar as that I -- well, 2 perhaps I can put it this way, when the RCMP were 3 investigating, carrying out their investigation 4 and came to interview me, I recollected that I did 5 some paperwork in order to get the prisoner to Regina to enter a guilty plea. I made no 6 connection with Larry Fisher until they advised me that that's who it was. 8 So that's pretty well 9 what my recollection is, is that I did some work 10 for Mr. Kujawa. 11 Q Do you have any recollection on how you came to be 12 involved from the outset? 13 Α Well, as I said before, Mr. Kujawa, as good as 14 counsel he was, was not particularly interested 15 and not particularly inclined to work on the details of how you get someone somewhere and how 16 17 you get the matter set up. He would know how to 18 do it, but he didn't want to do it, and I was the 19 junior and he suggested that this would be a good 20 learning situation for me. I assume that's what 21 he did, I certainly would have thought of it that 22 way, and so I was given the job of doing the 23 paperwork. 24 And again, the Commission has obtained what 25 purports to be the original file of the Attorney



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General's Department relating to the processing of the charges against Mr. Fisher and the index for that, or we have an index, and the document for that index is 335508, and I won't review the documents specifically from the index, although I do want to go through the documents with you themselves, and the earliest letter we have on file, Mr. MacKay, that references your involvement in this matter, is 010716, if we could turn to that document, please. You'll note, I don't know if you can see the letter there on your screen, this one is a little bit blurry, but it's dated February 8th, 1971 and it's from Mr. Greenberg who was acting as counsel for Mr. Fisher at the time, directed to the Minister of Justice, Mr. John Turner, Federal Minister of Justice, and it appears that you received, or your office received a copy of this correspondence, and if we go out to the full document just for a moment, please, I note, although it's quite faded, it appears that your name is written there, Mr. MacKay? Right. And I note initials here as well. Do you recognize those initials? Yes, they are mine.



Q

Okay. Could we turn to the -- actually, I want to read a portion of this document to you beginning here, please, and I'll read this to you, Mr.

MacKay, and have some questions for you following.

It indicates, starting in the second paragraph:

"Mr. Fisher presently stands charged both in Manitoba and Saskatchewan with a total of five charges of Rape - one charge of Attempted Rape in Saskatchewan and a charge of Robbery with Violence and a charge of Possession of Offensive Weapon in Manitoba. Needless to say, because of the number of charges and the very serious nature of these charges, Mr. Fisher will undoubtedly receive a very lengthy term of incarceration in the penitentiary on conviction of these offences or on a plea of guilty to same.

These charges are not

transferable from one province to the

other and so a problem has arisen in

having the charges heard and disposed of

in one court. It will be necessary

under the circumstances to have the

charges heard in Manitoba first, as Mr.

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Fisher is in custody in this province and then to have the charges in Saskatchewan heard and disposed of.

It is the writer's respectful submission in this matter that all of these charges should be proceeded with at one time, that this, however, is impossible because of the nature of same and that therefore every effort must be made to have the charges heard and disposed of as simultaneously as possible in the Courts of Manitoba and Saskatchewan, and then any sentence received on these served in one institution preferably the Federal Penitentiary in Saskatchewan, which is the province from which Mr. Fisher comes and the domicile and residence of his family and relatives."

And does that information I just read to you, Mr. MacKay, generally fit with your recollection as to the context of this situation?

I have no recollection, but yes, I would say that -- now, I'm not sure why Mr. Greenberg was writing to -- I haven't read the whole letter --



I'm not sure why he was writing to the Federal Minister of Justice with regard to this, but I assume that since the letter was directed to me, that he had been in contact with someone, he wasn't in contact with me, someone in Saskatchewan, perhaps Mr. Kujawa, prior to this matter. That would explain why it was referred to me by Mr. Kujawa.

Okay. And I did want to ask you that. I'll just refer first to the second last paragraph of the letter, this paragraph here, Mr. Greenberg indicates:

"The writer is led to believe that if the various departments are prepared to co-operate that the charges could be disposed of by way of special assize hearings both in Manitoba and Saskatchewan and Mr. Fisher could have all the charges heard and disposed of almost immediately and commence serving his term of incarceration without further delay. Mr. Fisher has been in custody since September of 1970 and it is imperative that he know at the earliest possible date the final



1		disposition of the charges against him.
2		We believe, as indicated by the
3		psychiatric reports, that some elevation
4		of his tensions and depressions would
5		result."
6		And so you've indicated already that likely what
7		had happened is there had been some prior
8		discussions from your office with Mr. Greenberg
9		om relation to this correspondence?
10	А	I would think so.
11	Q	And you started to indicate perhaps that's why the
12		matter had been directed to you. I was going to
13		ask you why this particular letter had apparently
14		been sent to your attention.
15	А	Because I was because I was charged with doing
16		the paperwork to get this matter settled.
17	Q	And do you have any recollection of what
18		Mr. Greenberg may have been referring to where he
19		refers to special assize hearings in Regina or
20		both sorry, hearings both in Manitoba and
21		Saskatchewan?
22	А	Well, I think he may be referring to Manitoba
23		practice. I'm not sure what the what the
24		special assizes would be. It's not it's not
25		the kind of language that we would use



necessarily. I think he probably means that there would be a guilty plea in front of a judge in Saskatchewan shortly after, or can't be at the same time, around the same time that there were guilty pleas in Manitoba. It seems from his letter that he naturally, as counsel, would like these matters to be heard as close together as possible because that would have an impact on the sentence. 10 I'll turn you next to 010715, it's the letter that follows, and we'll move chronologically, you'll note it's a letter again to the Attorney General

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from Mr. Greenberg, it's dated March 12th, 1971, and again with what appears to be your name in handwriting at the top of the page. I'll start reading from the first paragraph, it notes:

> "Further to our several letters in connection with the above, we have to this date still not received any answer whatsoever from your Department regarding the disposal of the outstanding charges and the arrangements for the incarceration of Mr. Fisher."

I take it from what you've told us, Mr. MacKay, you have no direct recollection of what this may



1 have related to or what --2 Α No, I don't. 3 And the next paragraph: Okav. "The writer finds it somewhat 4 5 incredulous that a matter of this nature does not warrant even an acknowledgement 6 of the correspondence to date, let alone 8 some positive steps towards early and 9 satisfactory disposal of the charges. 10 The writer would submit that it is both 11 unjust and inhumane that a man who has 12 been in custody as in this case since 13 September 19th, 1970 with the number of 14 very serious charges that are 15 outstanding against him is left to 16 languish in the institution without 17 having his term of incarceration settled 18 and his position confirmed for this very 19 lengthy period of time." 20 And perhaps you can let us know, or from your 21 recollection, what would likely have been done by 22 your office upon receipt of this letter? 23 Α I suppose I would have replied to it. 24 And if there had been a delay in responding as 25 indicated by Mr. Greenberg, do you have any idea

1		what that may have related to?
2	A	No, I don't, I have no idea. This was in March,
3		1971. It could very well simply be the fact that
4		I was doing one part of the case and Serge, Mr.
5		Kujawa was doing the other part of the case and
6		that we weren't connecting. I really I really
7		have no explanation. I usually answered letters
8		and got things, but we may have been, I believe
9		there is some correspondence that I've seen that,
10		where I suggested, I don't know whether it relates
11		to this letter or not, where I suggest that we're
12		waiting, that we were waiting for the charges to
13		be dealt with in Manitoba.
14	Q	Yeah, and we'll look at that letter, that is the
15		next piece of correspondence, Mr. MacKay.
16	A	Okay.
17	Q	And as well we don't have on file previous letters
18		from Mr. Greenberg to yourself that perhaps would
19		help explain the delay that he seems to be
20		referring to in this correspondence either.
21	А	I have no idea, and he was writing to the Attorney
22		General and I have no idea whether the letters
23		went astray or what happened, I just can't explain
24		it.
25	Q	No, okay. We'll turn to your response which is



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010737, you are writing to Mr. Greenberg, the date is March 18th, 1971, the letter is from yourself, and you acknowledge in the first paragraph the receipt of the previous correspondence, I'll start reading to you at this portion, it indicates:

"Inquiries are presently being made by our Agent in Saskatoon with regard to the charges against your client. On receipt of advice from our said Agent, we shall be able to advise you further as to our position with regard to the said charges."

And if you don't have a recollection, can you advise us what likely had happened here, Mr. MacKay?

Well, that may be the explanation why

Mr. Greenberg was getting impatient, because we
hadn't been replying to him. It may very well
have been that we were attempting to get
information with regard to charges from Saskatoon
through Mr. Caldwell from the police. The police
would be the -- generally the police laid the
charges and then referred matters to Crown
prosecutors who might change the charge or go with
the charge. Sometimes the police, and in major



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cases, would ask advice of the Crown Prosecutor about what charges should be laid and in what form, but just as often they would simply go ahead and lay the charges which they considered proper, the police laid the charges and we carried it out, so it may very well be that the charges had not been laid or the charges were laid and had not been referred to Mr. Caldwell, I don't know, and that we were waiting for something from Mr. Caldwell with regard to this, that's the only explanation I can --Okay, and we'll look at a letter I think that 12 13 gives that some more clarity in a moment. next paragraph in this correspondence indicates: "However, as you pointed out in your letter to the Minister of Justice, there is no provision under Section 421 of the Criminal Code for transfer of the charges in this case. Since the accused 20 is now in the hands of the Manitoba authorities, the charges against him in Manitoba will have to be dealt with

I take it that would fit with your recollection,

with the Saskatchewan charges."

before we shall be in a position to deal



1		or your reconstructed recollection of the matter?
2	А	Yes.
3	Q	Just finishing in this letter, you indicate:
4		"You have not advised why there has been
5		a delay in the disposition of the
6		Manitoba charges. Should the said
7		Manitoba charges be further delayed for
8		a long period, kindly advise us and we
9		shall consider whether or not steps can
10		be taken to dispose of the Saskatchewan
11		charges first."
12		Does that sound accurate in terms of something
13		you might have been willing to do at that time in
14		relation to this matter?
15	A	Yes.
16	Q	I'll turn to 010718, you'll note that this is
17		correspondence dated March 17th, 1971, it's from
18		Deputy Chief Forbes of the Saskatoon Police
19		Department or, I'm sorry, Deputy Chief Corey
20		from the Saskatoon Police Department directed to
21		your attention relating to the matter, and just in
22		connection with the previous letter that we
23		referred to where the mention was made of contact
24		with the agent, it indicates:
25		"During March 16, 1971, I was contacted
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1 by Mr. T.D.R. Caldwell, Agent of the Attorney General, who requested that I 2 3 forward to you a summary of the facts relating to offences of rape allegedly 4 5 committed by the above-named." And this correspondence goes on to a detailed 6 review of the outstanding charges and the details of each case relating to Mr. Fisher. 8 9 that make sense to you then, looking at this 10 material, Mr. MacKay, that you would have made a 11 request for this type of information given the 12 previous correspondence? 13 Α Yes. 14 And what would be the intended use of this 15 information? 16 Well, if Mr. Fisher was going to plead guilty, Α 17 then we needed the, we needed the information to 18 do the material to get Mr. Fisher before the 19 court, and also if Mr. Kujawa would need the 20 material to know the facts of the case to put 21 before the court. 22 Do you -- and I realize this is pure speculation, 23 but do you expect or do you recall whether you 24 would have attempted to obtain any other materials 25 in relation to the charges that are explained in



1		this correspondence, and I guess I'm thinking of
2		whether it be police investigation reports or
3		whether it be a prosecution file if it did exist
4		in Saskatoon. Do you have any
5	A	Well, it could be. I mean, it depended.
6		Sometimes the material that you got, the quality
7		of the material was dependent upon the police
8		force that was giving it to you or the prosecution
9		that was giving it to you, it may not be that you
10		would obtain the police reports. Some people
11		would simply package up the police reports and
12		send them, other police forces or prosecution
13		the prosecution office in Saskatoon might put a
14		summary of the things rather than having the
15		police. It was easier, I suppose, to copy the
16		police reports and send them all here, so I'm not
17		sure how it would how we would get it. We
18		could get it one way or, the information one way
19		or the other.
20	Q	Okay. Turn to the third page of the document, or
21		page yeah, page 3 of the document, again I'll
22		read to you a couple of portions from this page
23		starting in the first full paragraph, it
24		indicates:
25		"During October 22, 1970, Members of our



Force interviewed Fisher while he was confined to cells at the Fort Garry,
Manitoba, Police Station. Fisher
admitted being responsible for the rape of (V5)-- (V5)---- (V5)--- on February
21, 1970, and also the attempted rape of (V3)-- (V3) (V3)----- on November 29,
1968. Fisher was questioned about the offences committed on October 21 and November 13, 1968, and denied any knowledge of same.

Police investigation revealed that Fisher lived within a block of the locations where these rapes occurred, the description of the culprit is very similar and the modus operandi is the same in all four cases. Fisher claims that he had never heard of these offences being committed, which is hard to believe as they happened within a three week period in the same area and received wide publicity."

And it appears at this point in time that you were in receipt of the confessions in relation to the attacks on (V5)-- (V5)--- and (V3)-- (V3)



1		(V3) and it would that's apparent from
2		the file materials as well as confessions are on
3		the file material, and I'm guessing you don't
4		have a specific recollection about that
5		particular aspect?
6	A	No, I don't.
7	Q	And you'll see at this point in time at least it
8		would appear that Mr. Fisher is not willing to
9		confess to the other two attacks noted. Do you
10		have any recollection of that aspect or learning
11		that information in the context of this
12		correspondence or otherwise?
13	A	No, I don't.
14	Q	Do you have, and stepping back for a moment, Mr.
15		MacKay, do you have any knowledge of these
16		offences, not so much in the context of dealing
17		with Larry Fisher, but any did you have prior
18		knowledge of these offences having been committed
19		in Saskatoon? Is that something that sticks in
20		your memory, some outstanding sexual assault
21		offences that occurred during this time period?
22	А	Not to my recollection, no.
23	Q	And I don't know if you can help speculate on this
24		aspect, but just in terms of what has occurred so
25		far with the correspondence that we've reviewed,
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1		do you have any ability to comment on the likely
2		extent of Mr. Kujawa's involvement in this matter
3		up to this point in time?
4	A	Well, I don't I assume at this time Mr. Kujawa
5		was going to handle the guilty plea, so I'm unable
6		to say at what point he was, he had made himself
7		aware of the circumstances of these things. At
8		this point I don't know, we just received this
9		material from the deputy chief, so I assume that
10		he didn't have very much knowledge of it at all
11		and that's what he wanted and that he would be the
12		one who would look at that material because he was
13		the one who had to prepare.
14	Q	I'll turn you next to document 010714 and it's
15		another letter from Mr. Greenberg, you are
16		receiving a copy of this letter, this one is
17		directed to the Commissioner of the Canadian
18		Penitentiary Service dated March 26th, 1971, again
19		I see what appears to be your name in handwriting
20		near the top of the page. If we can focus on this
21		portion of the document, please, that first
22		paragraph reads:
23		"The writer has been in touch with the
24		Attorney General's Dept. for the
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Province of Saskatchewan and for the

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Province of Manitoba in connection with the above in efforts to arrange for pleas to be entered to the outstanding charges as simultaneously as possible and for incarceration in the appropriate institution."

And you've mentioned it a couple of times, and again I don't know that you have a specific recollection on this or not, Mr. MacKay, but had you come to an understanding at some point along the way that Mr. Fisher was willing to plead guilty to the outstanding charges?

I have no recollection, but it must have been so. And if I move on to the next paragraph:

> "It is in this regard that we seek your assistance in assuring that upon conviction in Manitoba, where the charges will be dealt with first as Mr. Fisher is in custody in Manitoba, that he will immediately and without any undue delay be transferred to the Federal Penitentiary in Saskatchewan, which is his home province and closest to his family, and so that the charges in Saskatchewan can then be dealt with



and his entire incarceration settled

within the shortest period of time and

the time served hopefully in the

institution closest to his home."

And do you have any recollection of this being an

interest of Mr. Greenberg's, in terms of moving

Mr. Fisher to the penitentiary in Saskatchewan?

Mr. Fisher to the penitentiary in Saskatchewan?

No, I have no recollection of, really of any of this, but once again, clearly that would be a consideration if I were counsel and that he would be in a penitentiary that was close to home. Very often it's a consideration.

Okay. I turn you next to 010727, this is correspondence from Mr. Greenberg directed to yourself, it's responding to your earlier letter dated March 18th that we reviewed. Look at the first paragraph, it notes:

"Further to your letter of March 18th,

1971 we wish to confirm that the delay

at this stage is only as regards to the

confirmation of the place of

incarceration of Mr. Fisher, that the

Manitoba Attorney-General's Department

is ready to proceed and dispose of the

charges as soon as the matter can be



confirmed with the Commissioner of

Penitentiaries."

Moving to the next paragraph:

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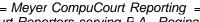
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"We would sincerely hope that the matters can be disposed of in your Courts within the shortest possible time after they have been dealt with in Kindly advise what further Winnipeg. information you have been able to obtain in this matter as set out in paragraph two of your last letter. Would you advise further whether the charges will be disposed of in Saskatoon or Regina and what means could be arranged for the disposal of the said charges. writer will then attempt to make arrangements to attend for the purpose of disposing of these charges."

It would appear from the context of this letter that, again, Mr. Fisher was willing at this point to plead guilty to the charges and, in terms of your reconstruction, would that fit with you? Well I would, I would think so, yes.

Okay. And I don't think you have a recollection then, obviously, of what had occurred, what had



1		happened with respect to the other two offences
2		that initially, at least, Mr. Fisher wasn't
3		willing, apparently, to confess to?
4	A	No, I don't.
5	Q	I'll turn you next to a document that we found on
6		the original file that was in the possession of
7		the Attorney General's Department as well, the
8		document ID is 010712, and it appears to be a
9		draft of a correspondence. And, first of all, is
10		that your handwriting Mr. MacKay?
11	А	Yes it is.
12	Q	And I'll read this to you, it is:
13		"Acknowledge your letter of
14		March 29/71."
15		And that's the letter that we just looked at.
16		I'm not sure what was that first word:
17		"As was stated in our letter
18		of March $18/71$, we are prepared to
19		dispose of the charges in Saskatchewan
20		outstanding against your client with the
21		least possible delay once the charges in
22		Manitoba have been disposed of.
23		Since the offences occurred in
24		Saskatoon, it would seem that our agent,
25		T.D.R. Caldwell, will be attending to

the matter."

And there is no letter on file that indicates that this letter was actually formally drafted and sent, and I take it you'd have no recollection of considering the location or where these charges should be dealt with?

A No.

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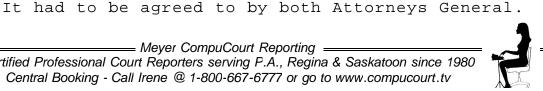
And can you offer us any explanation or idea of what you might have been thinking at the time?

Well I would think that I did not know that the general practice was for charges coming from another province to be handled by head office in Regina, and I assumed that Mr. Caldwell had had something to do with this file and so therefore that he would be, he would be the person who would handle them. That's the only reason I can give for writing that letter.

Why, if there is no copy of a letter in that form, then I assume that this letter was never, was never sent. My practice generally at that time was to write out -- because that was the way that I found it the easiest to do things was to write out things and then dictate them, and since there is no letter I assume that it wasn't sent. It may have been -- again, I'm

1 speculating -- it may have been that there was 2 some arrangements made between Mr. Kujawa and 3 Mr. Greenberg, or something else, I just -- I have 4 no other explanation. 5 Q And as I say, we've located no letter on file that matches the draft. You mentioned that you perhaps 6 were not aware, at this point in time, of a general practice relating to the transfer of 8 9 charges in dealings of -- or dealing with those 10 charges in Regina; can you explain what you did 11 become aware of, then, subsequent? 12 А Well I can't tell you when I became aware or how I 13 became aware, or if -- but I think there has to be 14 a distinction. I was aware that the transfer of 15 charges from one jurisdiction to another was 16 handled by head office. In other words, if 17 someone signified in Saskatchewan that there was, 18 there was a set procedure set out in the Criminal 19 Code that if someone wanted to plead quilty to 20 certain offences and had received sentencing in 21 another province and wanted to plead guilty in 22 that other province, then we had a procedure to 23 transfer those charges. It was done by some of 24 the, by the support staff, once it was agreed to.

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There was that kind of a transfer.

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This was the first time that I had been involved with someone who was going to appear to plead quilty on charges that he had committed in the province, in other words it wasn't really a transfer of charges, what it was was that he had been sentenced on charges in Manitoba, he was now going to plead guilty, a fairly straightforward sort of thing to happen but I had never had any, any, any familiarity or any experience with this sort of thing so I may very well have assumed that Mr. Caldwell was going to handle this as it was Mr. Caldwell's case, and it may very well be that had it been Mr. Caldwell's case -- I understand that he did, that he had no involvement in the case -- had it been Mr. Caldwell's case he may very well have done it, but since he had no involvement in it the general practice I learned subsequently, probably around this time, was that Mr. Kujawa would handle it, because he did, he generally did all of the inter-provincial things and worked in -- with other provinces with counsel, so it would just naturally come to him to do that sort of thing. I'll turn your attention, next, to the next piece

of correspondence, chronologically, that we have from the file. It's 010710. You will see the letter is dated April 21st, 1971, again your name written near the top, directed to yourself from Mr. Greenberg. Indicates in the first paragraph:

"Further to your letter of
March 18th, 1971 and our reply of March
29th, 1971, we have now completed
certain arrangements regarding the above
named as dealing in the enclosed letter
to the Deputy Attorney General, Province
of Manitoba.

We would appreciate your advising by return mail when the Saskatchewan charges can be disposed of, where the charges would be disposed of, and if possible, a specific date. Under the circumstances as outlined in the enclosed letter, the writer would suggest that some date as soon after the 1st of June, 1971 would be satisfactory as this would allow the matter to be disposed of in Manitoba, cleared through the penitentiary services and Mr. Fisher transferred to the Saskatchewan

1 Penitentiary." 2 And I don't think there's any direct question. 3 take it you have no specific recollection of this 4 particular aspect? 5 Α No. I'll move to the next piece of correspondence, 6 Q which is page 3 of 010691, and you'll see that it's a letter to the Attorney General who, at the 8 9 time, was The Honourable D.V. Heald? 10 Α Heald, yes. 11 Q Sorry, Heald. Okay. Oh, this is the page I wanted, I'm sorry. First, let's deal with this 12 13 correspondence dated June 2nd, 1971 directed to 14 your attention, again from Mr. Greenberg. 15 refer you to some of the portions of this letter. 16 It indicates: 17 "Further to our letter of April 21st, 1971 we have still not had a 18 19 reply from you regarding dates for the 20 hearing of the charges outstanding 21 against Mr. Fisher in your Saskatchewan 22 courts." 23 And it appears, at least to this point in time, 24 you haven't responded, Mr. MacKay, and from 25 reconstructing your knowledge on the matter,



1		would you have any explanation as to why that may
2		have been the case?
3	А	Well, not really, no, no.
4	Q	If we turn to the next paragraph:
5		"We may advise you at this
6		time that the Manitoba Charges have now
7		been disposed of and Mr. Fisher received
8		a total of 13 years imprisonment on
9		those charges, those being two of rape,
10		one of robbery and one of possession of
11		an offensive weapon."
12		And I don't know if you have a specific
13		recollection of learning the information about
14		Mr. Fisher's sentence in Manitoba, Mr. MacKay,
15		but placing yourself back at that time; what
16		would you have thought of that sentence given the
17		convictions noted?
18	A	Well I suppose that that would go to explain,
19		perhaps, why there had been a delay and why I had
20		not replied, and it may very well have been that
21		once again we were waiting for the Manitoba
22		charges to be disposed of, and once the Manitoba
23		charges were disposed of then we were prepared to
24		move, that when Larry Fisher was sent to
25		Saskatchewan, then we were prepared to move. So I

1		that would be the first thing. I have no
2		specific recollection of the 13 years
3		imprisonment, but I would say that it was a if
4		you are asking me to comment on the sentence
5		itself?
6	Q	Yeah?
7	A	Then I would say that it's a, for Saskatchewan
8		terms at any rate, it's a heavy sentence.
9	Q	And am I correct that in your career, Mr. MacKay,
10		actually in subsequent years you dealt a fair bit
11		with cases involving these types of crimes?
12	Α	Yes, I did.
13	Q	Okay. And your assessment at the time, then, that
14		this would be a heavy sentence for what we
15		understand Mr. Fisher to have been convicted of,
16		then, in Manitoba?
17	А	Yes.
18	Q	And if we move to the next paragraph it indicates:
19		"We",
20		Mr. Greenberg indicates:
21		"We would be pleased to
22		forward to you the pre-sentence report
23		and psychiatric reports which were
24		tendered on the hearing of this matter
25		in Manitoba for your edification and

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that of the Court in considering the charges in Saskatchewan. We would, however, appreciate your advising as soon as possible when these charges may be disposed of in Saskatchewan.

We have notified the Federal
Authorities and they are making every
effort to have Mr. Fisher transferred to
the Penitentiary in Saskatchewan at the
earliest possible date once he has been
processed through the Stoney Mountain
Penitentiary in Manitoba."

And I can note, from those paragraphs, that in the materials that were in the possession of the attorney -- Attorneys General Department, there was included the pre-sentence report and psychiatric reports. And I note on this document, unlike the other ones, Mr. Kujawa's name appears to have been written on it as well; would there be any significance with respect to that notation, Mr. MacKay?

- Yeah, that's my writing, I sent it on to Mr. Kujawa.
- Q And why would that have occurred?
- A Well, he is the person who is doing the guilty

1 plea, and so this is information that he would 2 need to know. 3 In contrast, though, to some of the previous correspondence that we saw that didn't have the 4 5 same direction, was there something happening at this point in time that would cause you to direct 6 the matter to Mr. Kujawa? Well the only, the only reason that I can think of 8 9 that I would direct this and not the other matters 10 is the other matters were really, were really 11 aimed -- they were with regard to process, and I 12 was doing the process, not Mr. Kujawa. 13 This matter has information that 14 Mr. Fisher has now been sentenced to 13 years, 15 which is information that he needed to know, and 16 that the presentence report and the other material 17 is all material that he would need to do the 18 appeal, so as a matter of course I would, rather 19 than going in and telling him this, I'd simply 20 send him the letter. 21 I'll turn you to perhaps page 1 of this Q 22 same document, I'm looking for 010691. Yes, this 23 is the one we looked at previously, you'll see 24 it's a letter The Honourable D.V. Heald from the 25 Crown Attorney in Manitoba, Mr. Morton, and it

appears to have been received by your office on And the first paragraph refers June 22nd, 1971. to the disposition of the Manitoba charges against Mr. Fisher, and just continuing on reading into the next paragraph, it states:

> "I am further informed that counsel for the accused, Mr. Lawrence Greenberg, here in Manitoba, has indicated that in all likelihood Mr. Fisher will be pleading guilty to the Saskatchewan charges. This is so that Mr. Fisher, a resident of Saskatchewan, can be incarcerated in Saskatchewan in order that he may be closer to his family. Ι have been given to understand that arrangements have already been made with your department by Mr. Greenberg."

And again, I don't know that you have a specific recollection, but can you speculate on what arrangements may have already been made as referred to in the correspondence? Umm, other than to say that we were working towards setting up the guilty pleas, I can't think of what the arrangements were. It may -- there

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may have been, there may have been some, not



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correspondence, I don't know, telephone conversations -- I can't say -- between Mr. Kujawa and Mr. Greenberg, with regard to sentence, what sentences we were going to be asking for with regard to where the matter was going to be -- was going to be held, I had some recollection, when I've -- and I think this was an independent recollection -- that, when I was interviewed by the RCMP, that I was under the opinion -- of the -- under the impression that the matter was going to be held in Regina, number 1 because Mr. Kujawa was in Regina; and number 2, because it was more convenient for Mr. Greenberg to handle it in Regina than it was for him to handle it in But that's a recollection, I have no Saskatoon. idea where it came from, and whether it's a valid recollection or not.

But I can only say that those would be the arrangements, I would think, if -that goes on when there is a plea negotiation, in essence that is that, you know, where it's going to happen, what's going to happen, what position is the Crown going to take.

Q I refer you to the last --

COMMISSIONER MacCALLUM: Mr. Hardy, I



1	missed the document ID of the document just
2	before this?
3	MR. HARDY: Just before this? It's
4	actually the same doc. ID, Mr. Commissioner, it's
5	just page 3 of 010691.
6	COMMISSIONER MacCALLUM: Oh, okay.
7	MR. HARDY: I hope I have that right. In
8	any
9	COMMISSIONER MacCALLUM: Thank you.
10	BY MR. HARDY:
11	Q And in referring to the last paragraph of this
12	correspondence it indicates, Mr. Morton indicates
13	"You might wish to advise your crown
14	attorney handling the prosecution of
15	Fisher that at no time was Fisher's
16	Saskatchewan involvement made known to
17	the sentencing Judge and therefore this
18	involvement was not taken into account
19	in his 13 year sentence."
20	And I suppose you don't have any specific
21	recollection of this aspect?
22	A I have no recollection, no.
23	Q And if you can speculate again for a moment, woul
24	the view be that Mr. Fisher should receive more
25	time in relation to the Saskatchewan charges, in
	Meyer CompuCourt Reporting



terms of the dealing with those charges in Saskatchewan?

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I can't say whether that was Mr. Morton's view or not, but this is not an unusual thing. First of all, I'm not sure that the sentencing judge in Manitoba would allow -- and certainly, I think, Mr. Greenberg would object if the Crown attorney in Manitoba stood up and said "oh, by the way, he's got a whole bunch of rape charges that have not been heard in, and he hasn't been convicted of in Saskatchewan" because it's not relevant to that sentencing. I would think that this was passed on, and so that the Crown Prosecutor in Saskatchewan could point out that the sentence there was just for those things, it wasn't for But in one way it's, it's a rather anything else. strange remark, because the sentence couldn't have been for anything else except those things, and an attempt to influence a sentencing judge by saying "well there are other outstanding charges against him with regard to this " in my opinion would not be proper, and it would allow the Crown prosecutor here to stand before the sentencing judge and say that "13 years is 13 years for the things he did in Manitoba and not for anything else", and I

1		suppose that Mr. Morton is really simply enforcing
2		that.
3	Q	And I guess every case obviously would be
4		dependent upon its circumstances, but if you can
5		try to take yourself back to this time and just
6		take a bird's-eye view of it, considering that 13
7		years had been received in Manitoba for these
8		charges, if you were looking at the matter
9		initially would there be some expectation on your
10		part, given what you know about the types of
11		charges, that Mr. Fisher should receive more than
12		that in relation to the charges in Saskatchewan?
13	A	That Mr. Fisher could or would receive more than
14		that?
15	Q	Yes?
16	A	Well whether Mr. Fisher should receive more than
17		that is one thing, whether Mr. Fisher could or
18		would receive that in Saskatchewan, absolutely
19		not.
20	Q	And I suppose and thanks for pointing that out.
21		And if I ask it the way I had asked it initially,
22		whether she should receive more time; would you be
23		able to respond to that?
24	A	Well I might, as a junior, make submissions that
25		the sentence should be either larger or
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consecutive, I wouldn't be successful of doing it, so when I say "should", I mean, my opinion of what the sentence should be may be different from what the Court's opinion was, as it often was, and so I would be making that distinction just for that.

As a practical matter, in Saskatchewan at that time a sentence of 13 years for rape, as serious an offence as it is, was a very, very large sentence, and in my opinion asking the sentencing judge to give consecutive sentences would be futile because it just wouldn't work, and asking for say 16 years so that we can add -- so that, in effect, what we've got is a consecutive sentence of three years would be just as futile.

And bear with me as I go through this, I'm trying to think of the perspective of an average public member when they're looking at the situation, of course there are apparently three other rapes in Saskatchewan and an attempted rape that have taken

place, to suggest that an individual shouldn't receive any further time in relation to those matters in these circumstances, I think what I am hearing from you is that perhaps you understand that perspective but that it's, given the system,

1 it would be naive to think that additional time 2 would be received in those circumstances? 3 There are always disagreements with regard to Α 4 sentences, there are disagreements with regard to 5 sentences among prosecutors, in my experience. The Court sets out parameters with regard to 6 The Court of Appeal, generally in sentencing. this province at that time the Court of Appeal 8 9 heard all the sentence appeals in Regina and the 10 Court was a very activist Court with regard to 11 sentence appeals, that is they did not feel bound 12 by what the trial judge had imposed and, 13 often-times, the sentencing was a sentencing de 14 And so the parameters of sentence were set 15 out pretty well, and the -- it bound the trial 16 judges with regard to what the sentencing -- and 17 sometimes they didn't appear to like it very much 18 and sometimes they accepted it. The sentences 19 were thought out, but I would think that in --20 compared to some other jurisdictions the sentences 21 were probably generally lower than they were in 22 other jurisdictions, but it was the Court of 23 Appeal applying the law as they best thought they 24 could.

And so I guess, to go back to



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your original question, there would be, I am sure that there were people who would feel that Mr.

Fisher should have gotten consecutive, a consecutive sentence, and perhaps in other jurisdictions he may have, although I must say, again in my experience I'm not sure that that would follow necessary in many other jurisdictions, perhaps in some.

So the fact that, I quess what you are getting to, the fact that he received a concurrent sentence here was not something that was unusual, and before your concurrent sentence, by virtue of the fact the Court would have taken into account the fact that he was going to serve 13 years, and so the statement had already been made, and adding, simply adding onto it so that it reached up to 16 years, you know, it -- for murder, now, 15 years is a time when you can, for first degree murder, when you may be -- when you can have a hearing to see whether you can apply for parole, so we're getting into sentences that are for offences that are perhaps more serious than rape -- and I, and that's not to say that rape is not serious, of course it's serious -- but as a practical matter there are sentencing



1		parameters and, really, it would be naive and it
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		would be, it would be "naive" is too strong a
3		word but what it would be is it would be
4		unrealistic to expect the Court to do that, and to
5		press that, and to press the Court on that sort of
6		thing would not only be futile, but I think it
7		would be counterproductive.
8	Q	Okay. I turn you next to, try this, I think it's
9		010691 page 2. Yes, that's the one. You'll see
10		it's a piece of correspondence again from
11		Mr. Greenberg to yourself, Mr. MacKay, we see
12		again your name written, and it appears Mr.
13		Kujawa's name written as well. I don't know if
14		you can identify that as your writing in terms of
15		Mr. Kujawa's name?
16	A	Yes, that's my writing.
17	Q	Okay. And then, just in terms of the body of the
18		correspondence, it indicates:
19		"Further to our letter of June 2nd, 1971
20		we would appreciate hearing from you at
21		your very earliest convenience in
22		connection with this matter.
23		Our client is, of course,
24		understandably and extremely anxious
25		about these matter and we are constantly
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being pressed for a date regarding the disposal of the balance of the charges against him.

Trusting we will hear from you at your earliest convenience, we remain,".

And, again, there appears to be at least the perception of Mr. Greenberg is that there appears to be some delay here. Can you speculate as to what may have been happening at your office in relation to Mr. Greenberg's requests? I can't really. I mean I can speculate to a certain extent. I know that there was a -- this matter had to be set up, was going to be set up with a direct indictment, which appeared to be the most efficient and the best way to go.

There was an election, I'm not sure, I don't recall when the election was, but I know there was an election, an election was coming up, so you had a change of government, one government was coming in and one government was going out and another government was coming in and there was a change therefore in the Attorney General.

There were a number of -- we





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all were carrying our case load as well as doing this case, this case was not the only thing that I had on my desk, it was not the only thing that Mr. Kujawa had on his desk. I can understand Mr. Greenberg being very anxious to get this done as quickly as possible because, from his point of view, if we left it too long, then if he wasn't familiar with the sentencing patterns in Saskatchewan, he might very well be concerned that there was a sentence, that the sentence might end up being more than 13 years for Mr. Fisher if it didn't come as quickly as possible and as close together as possible, because what he wanted was he wanted to get concurrent sentences I would think, so I can understand why he wanted it. From our point of view, one way of knowing what the sentencing patterns, and I say from our point of view, I didn't have really a point of view on it, but I -- and I can't speak for Mr. Kujawa, but I would think that he would look at this, and I would too to a certain extent, that Mr. Fisher was serving 13 years, he wasn't going anywhere, and so whether it was done this month or next month was not going to be an injustice to him and it might have made

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Mr. Greenberg uneasy, and perhaps I or someone should have taken more time to tell him that it wasn't all that, that serious a matter, but I didn't and it wasn't really my case to do so. Q I'll turn you next to document 010690, Okay. you'll note this is a memo or a correspondence from Mr. Kujawa to the Department of the Attorney General, the Attorney General in particular, again Mr. Heald, relating to Larry Fisher. The date of this is June 25th, 1971. I'm going to read this to you, it indicates: "The above was convicted of rape in 13 Manitoba and sentenced to 13 years imprisonment. Now, through his counsel

in Manitoba, he has requested that we dispose of the four outstanding charges against him in Saskatchewan so as to clean up his record and some day be in a position to start anew.

Without his confession in Manitoba, we have no evidence at all on which to charge Fisher but the offences he refers to were committed and reported to the police at the time.

Since this is at the request of



1		the accused and his counsel, I do not
2		think a clearer case for a Direct
3		Indictment can be made out and I would
4		respectfully request that you sign the
5		attached Indictment so we can process
6		this case as soon as Fisher is
7		transferred to the Penitentiary at
8		Prince Albert, which may be within the
9		next day or two."
10		And would that memo generally fit with your
11		recollection as to how this matter was handled?
12	А	Well, it fits insofar as I have no recollection
13		of it, it fits insofar as this is the way you
14		would have to get a there was only one person
15		who could sign a direct indictment at that time
16		and that was the Attorney General.
17	Q	And perhaps tell us, what was a direct indictment?
18	А	A direct indictment meant that the accused went
19		directly to the Queen's Bench without a
20		preliminary hearing.
21	Q	And perhaps in your explanation you can tell us
22		why was it being suggested here that that process
23		be used?
24	А	Well, Mr. Greenberg was in a hurry. It was the
25		most efficient way to do to do the job, and
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when you really look at it, there was really no other way. This was not an offence which you could elect on, you couldn't go into provincial --you didn't go into Provincial Court and elect your mode of trial for rape at that time as I recall the law, at that time the trial had to be in the Superior Court, which was the Queen's Bench, so Mr. Fisher had to get into the Superior Court to plead guilty, that's where we had to have him, in the Superior Court.

There were two ways we could do it. We could bring him down from Prince Albert and into a Provincial Court where he would waive his preliminary hearing and then we could file an indictment and trot him over to the Queen's Bench and have him plead guilty, but that would be more time and was a procedure that was totally useless because there was nothing, there was nothing to be gained for him in the Provincial Court, which at that time was the Magistrates' Court, it wasn't -there was nothing to be gained from that because there was not going to be a preliminary hearing because he wanted to plead guilty to the matter, so rather than do that, the most efficient and best way to do it, in my view, was to directly



1		indict him into the Queen's Bench Court.
2	Q	How common was the direct indictment at or around
3		this time period?
4	А	Oh, at this time period in Saskatchewan direct
5		indictments were unusual.
6	Q	Had you used it before this case?
7	A	Oh, no. I had been a prosecutor for maybe a year
8		and a half. I never used a direct indictment.
9	Q	Did you use it after during your prosecuting?
10	A	Well, direct indictments were used much more
11		later, they were used in other jurisdictions more
12		than they were in Saskatchewan, but they were used
13		later much more because direct indictments, the
14		Criminal Code was changed to allow the Deputy
15		Minister of Justice to sign a direct indictment as
16		well as the Minister of Justice. Ministers of
17		Justice, Attorneys General were not particularly
18		happy with direct indictments because they, in
19		Saskatchewan, attempted to maintain a distance
20		from prosecutions and they didn't want to be
21		involved. They needed to be informed and they
22		wanted to be informed of what was going on because
23		they had to, as I've said before, they had to
24		answer questions in the Legislative Assembly or
25		questions of the press, but they did not want to $lacktrian$

1 be involved in this sort of thing, and so signing a direct indictment was an unusual move for them, 2 3 and it had to be justified to them, you know, and the justification here I think is that 4 Mr. Greenberg wants this to be done as quickly as 5 possible and going into the Provincial Court has, 6 there's no utility to that. 8 Just referring again to paragraph 2 where Mr. 9 Kujawa indicates: 10 "Without his confession in Manitoba, we have no evidence at all on which to 11 12 charge Fisher but the offences he refers 13 to were committed and reported to the 14 police at the time." 15 Do you have a recollection of what Mr. Kujawa was 16 referring to in relation to this paragraph, and 17 in particular his comment "Without his confession in Manitoba"? 18 19 No, I haven't. Mr. Kujawa never discussed the 20 merits, the substance of the case with me to my 21 recollection, he never discussed it, and when he 22 says "without his confession in Manitoba we have 23 no evidence," then I assume that that was his 24 assessment of the evidence. 25 And do you assume then, I take it from your Q Okay.



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comments obviously, that a plea arrangement of some sort had been arranged by this point in time?

Oh, I would think so, yes.

It would appear, Mr. MacKay, there's some delay then in terms of any further action on this matter following this memo, or letter, I'll show you one intervening piece of correspondence, 010684, you'll see this is a letter from the Canadian Penitentiary Service dated November 29th, 1971, it looks like your name is written at the top, my copy shows it a little bit more clearly, and it looks like the Canadian Penitentiary Service is simply looking for an update, they indicate partway through the paragraph:

"... may we please be advised if any action is being taken concerning inmate's outstanding charges in the city of Regina ..."

And then if we move forward to the next document which is 010686, we see basically the same letter or memo that we had reviewed previously, this one is dated December 8th, 1971, there is a note at the top that the acting Attorney General is The Honourable A.E. Blakeney, Q.C. The first two paragraphs are actually identical to what we



previously reviewed. The third paragraph I'll read to you, has changed somewhat, it indicates, Mr. Kujawa writing:

"Since the above suggested procedure is at the request of the accused and his counsel, I do not think a clearer case for a direct Indictment can be made out and I would respectfully request that you sign the attached Indictment so we can process this case as planned on December 21, 1971. The accused is anxious to dispose of these charges as soon as possible and we have arranged the above date but require the Indictment before Mr. Romanow gets back so that the necessary process to enable Fisher's appearance, can be issued in time."

And in terms of the time that's passed between the first memo of this nature that we looked at and the second one, do you have any recollection as to what had happened to bring about this delay?

I have no recollection other than what I take from Mr. Kujawa's memo to Mr. Blakeney, and that is

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1		that there was an election, Mr. Heald was the
2		Attorney General for the government that was
3		defeated, Mr. Romanow is the Attorney General for
4		the government that was now in office, and
5		Mr. Romanow must have been out, either out of the
6		country or certainly out of the province and Mr.
7		Blakeney was the Acting Attorney General. Perhaps
8		the change in the last paragraph speaks to that.
9		Mr. Blakeney would not be as familiar as
10		Mr. Romanow with the procedure and so it would be
11		necessary perhaps to give him a little more
12		information about what he was doing and why it was
13		necessary for him to do it and I expect that's
14		what Mr. Kujawa is attempting to do with that.
15	Q	And do you have any recollection of what might
16		have happened with respect to Mr. Greenberg's
17		interests and communications? We don't seem to
18		have any during the interim period.
19	A	I have no idea. I can only the only thing that
20		I could suggest is that perhaps Mr. Greenberg and
21		Mr. Kujawa were speaking together on the phone. I
22		don't know whether that occurred or not. He
23		wasn't speaking to me.
24	Q	Okay. I turn you next to 010662, and I won't
25		review all of these in detail, but these are some

materials, Mr. MacKay, relating to the transfer of Mr. Fisher to Regina on December 21st for his There is an affidavit as well, we don't need to turn to it, but I'll note the document reference is 001760, and an order, 010667, and it looks from the bottom of the page, with your name being on the document, that you would have prepared these materials? Α That's right. 10 And we've covered this to some extent, but I want to ask you directly, why was this particular

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proceeding or process happening in Regina as opposed to Saskatoon?

Well, it was happening in Regina because it was more convenient to the parties to be in Regina, Mr. Kujawa was in Regina, whether or not my recollection that Mr. Greenberg was happier with it being in Regina than in Saskatoon I don't know, but I have that recollection. Mr. Kujawa ordinarily handled this kind of -- this kind of a It wasn't Mr. Caldwell's case, which might case. have made a difference had it been Mr. Caldwell's case, but it wasn't Mr. Caldwell's case. understand, I didn't know that at the time, and I have no recollection of this, but I understand



1 that Mr. Caldwell had not, was not aware of the 2 charges or the case until I must have talked to 3 him on the telephone and asked that he obtain the Saskatoon Police Service reports, so that's why it 4 5 was handled here. 6 Q Could the process have been completed in Saskatoon? Oh, I think so, but it would have been much more 8 difficult because we would have to get the 10 indictment in Regina, the direct indictment would have to be obtained in Regina from the Attorney 11 12 General. We were used to dealing with these sort 13 of things. While it was unusual to get a direct 14 indictment, it was not unheard of, but obtaining 15 this sort of thing was the kind of thing that we 16 did all the time from the Attorney General, Mr. 17 Caldwell would have no experience in this kind of 18 a procedure, so it made, it just made more sense 19 that it be done in our office rather than in Mr. 20 Caldwell's office. 21 And I guess some others have expressed the Q 22 thought, being that these offences were committed 23 in Saskatoon, would there have been any thought at 24 the time that the proper jurisdiction in terms of 25 community interests for handling the matter may



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have been Saskatoon or do those sorts of considerations enter into the equation? Well, they didn't enter into the equation as far as I was concerned because really all I was doing was trying to get the matter on the road, how or where it should be. If you are speaking from a point of view of public policy, I suspect that it's always -- one of the reasons why rape was not a transferable charge I suspect was because parliament was of the view that it should be held at least, that the matter should be disposed of in the province where it occurred, so you could say that the matter should have been disposed of in Saskatoon rather than in Regina because it was the community where it occurred, and I think that that's probably a basic tenet, that's always a good thing. On the other hand, this was a

On the other hand, this was a guilty plea and not a trial, there was not going to be a preliminary hearing, so there was not a great deal of utility with holding it in Saskatoon so that the attendant publicity would be, if there was any attendant publicity, would be where the matter was held and people could attend, and I certainly agree that that probably was true.



А

Whether that outweighed the convenience to counsel and to everyone by holding it in Regina is a matter of debate.

Okay. And I know another observation that has been made with respect to the handling of this matter is the date chosen for the hearing which was December 21st of that year. Was there anything unusual at all with the choosing of that date, and I guess obviously the observation would be that it was so close to Christmas or given that time of the year?

Well, I see no connection myself. One can put a spin on the 21st and say, well, it was close to Christmas and everybody was being distracted so we could sneak it through, but at that time the media -- the media, the press did not cover the crime beat the way they do now, they were, the media was not as aggressive in obtaining stories, the media was not as critical and the media didn't cover the stories in the same way. If this matter had been held in Provincial Court, then, in my experience, there would be no indication that the media would have been there covering it. There might have been a reporter from the Regina Leader-Post there, there might not have, because I

don't think at that time there was a dedicated reporter that was dedicated to criminal matters, but, you know, they covered some things and they didn't cover other things, so the 21st was set because everybody wanted to get it done before Christmas and get the matter -- get the matter settled, and again, this is my speculation. Uh-huh.

O Uh-huh

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Mr. Greenberg certainly wanted to get it done as quickly as he possibly could and we probably didn't accommodate him as well as we could have, but the 21st was the time when the judge was available because this matter had to have, the direct indictment had to be set, then the matter had to be set by the court. It wasn't the -- and the court set it as a time and from the correspondence clearly I think that somebody, probably Mr. Kujawa, had checked with the court to say when will a judge be available to handle this matter and the court looked at its docket and said the judge will be available on the 21st of December if that's all right with you all. He may have done that in conjunction with Mr. Greenberg, he may have done it on his own and then passed it on to Mr. Greenberg and said -- I don't know, but



1		I attached no significance to December 21st,			
2		certainly no sinister significance.			
3	Q	Okay. I turn you next to document 010682, we'll			
4		just go fairly quickly through a couple of letters			
5		that followed in and around this time period.			
6		These letters are advising respecting the hearing			
7		date, this one advising the Canadian Penitentiary			
8		Service in relation to the date, and also			
9		indicating that an order had been obtained for the			
10		release of Mr. Fisher. If we move down, there's			
11		some handwriting at the bottom of the page, it			
12		would appear that Mr. Greenberg was directly			
13		contacted. Is that your handwriting?			
14	A	That's my handwriting, yes, and when I said that I			
15		never talked to Mr. Greenberg, clearly I was			
16		wrong, because that's a handwritten memo of my			
17		telephone conversation, that's the way I record			
18		it.			
19	Q	And you would have been advising Mr. Greenberg of			
20		the date of the hearing?			
21	А	That's right.			
22	Q	Okay.			
23		COMMISSIONER MacCALLUM: Could I look at			
24		the top, please?			
25		MR. HARDY: Sure, if we could go back to			



1 the top of the page. 2 COMMISSIONER MacCALLUM: 3 BY MR. HARDY: And there's another letter, 010683, you'll see 4 0 5 this one is to Mr. Fisher from yourself, and the body of the letter states: 6 "We wish to advise that hearing of the charges against you in Saskatchewan has 8 9 been set for December 21... It is our 10 understanding that you will be pleading 11 guilty to the said charges, and the 12 Director of Public Prosecutions has 13 asked the writer to advise you that the 14 Crown will be consenting to a request 15 for concurrent sentences." 16 I think we've covered that aspect, Mr. MacKay. 17 If we turn next to 010680, 18 another letter advising of the date, this one 19 directed to Mr. Greenberg from yourself, I guess 20 that would be in addition to the phone call that 21 you had had. 22 Then if we move to 010681, we 23 see another letter of a similar nature, this one 24 directed to the RCMP, the commanding officer, 25 relating to Mr. Fisher, and it encloses the order

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requesting their assistance in transferring Mr. The one reference that I'll just Fisher. highlight, and I don't know that you can speak to it at all, Mr. MacKay, but I note at the top right-hand corner we see again the CB345A reference, and you'll note we had seen that on most of the covering letters dealing with the RCMP previously, and I don't know if perhaps that was a file dealing with RCMP communications or otherwise a reference to identify those communications as ones that were occurring between the department and the RCMP, and I don't think probably you can answer that for me, but I just raise that for reference at this point in time.

I turn you next to 010669, you'll see this is the direct indictment that we've been speaking of, Mr. MacKay, and on this, on the front page we see the disposition by the Court and the sentence by the Court. In terms of the appearance on December 21st, who would have appeared in relation to this matter?

A Mr. Kujawa and Mr. Greenberg.

Okay. And I take it Mr. Fisher would have been in attendance as well?

1	A	And Mr. Fisher would have been there, yes.
2	Q	I think I've covered the next couple of questions
3		I had in relation to that matter. You don't
4		recall any press interest in the disposition of
5		this matter?
6	А	No, I don't recall I don't recall the matter at
7		all, but no, I don't recall any press.
8	Q	Okay. I turn you next to 106685 oh, that's not
9		what I'm looking for. I'm sorry, another
10		reference is 042960. I'm trying to figure out
11		what the copy may have been that was in the
12		perhaps just try 010685. That is the one. So we
13		see here what appears to be a memo to file
14		perhaps we can enlarge the top half of the page
15		from Mr. Kujawa relating to the Larry Fisher
16		matter, it's dated December 24th, 1971, and the
17		letter states, or memo states:
18		"On December 21, 1971, Larry Earl
19		Fisher, represented by Lawrence
20		Greenberg from Winnipeg, (also a member
21		of the Saskatchewan Bar) appeared before
22		Johnson, J. in the Court of Queen's
23		Bench and pleaded guilty to three
24		charges of rape and one charge of

1		He had earlier this year received a
2		thirteen-year sentence in Winnipeg for
3		rape and wanted to clear all outstanding
4		charges against him. Without his
5		confession in Winnipeg we have no case
6		at all against him and the confession
7		would not likely be held to be
8		voluntary.
9		I asked for nothing more than a
10		concurrent and Judge Johnson readily
11		complied assessing a total of four and a
12		half years on these offences."
13		I'm wondering, Mr. MacKay, and again I guess you
14		can only give us your best recollection, or
15		perhaps speculate on the matter, but would this
16		be the extent of the formal reporting by Mr.
17		Kujawa on the disposition of this matter?
18	А	Yes, it would be.
19	Q	Would you have expected a report to the Saskatoon
20		Police Department in relation to the disposition
21		of these charges?
22	A	Not necessarily.
23	Q	And why do you say that?
24	A	Well, this was a time when there were no, there
25		were no formal victim rules, for example, let's
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just start there, and victims were very often -one of the reasons why there are formal victim
rules now I think is because, not only in this
jurisdiction, but in most jurisdictions in Canada,
the victims were left out of the loop, they
weren't reporting to them. Some prosecutors tried
very hard to keep the victims informed of what was
going on and some prosecutors didn't try as hard
as that, but it was -- and so eventually the
situation was remedied by simply making formal
rules with regard to it, with regard to victims.
But with regard to advising the police, I can't
speak for Mr. Kujawa, but I suspect it would never
occur to him to advise the police with regard to
this matter.

The relationship between police and prosecutors is always a, I'm not sure how to put it, it's always -- it's one where you have to tread very carefully in order to keep prosecutorial independence, and not only have prosecutorial independence, but to keep, also that it appears that there's prosecutorial independence as well as there being prosecutorial independence, and so you have to work with the police all the time, but you are not a part of the police and you

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are not the lawyer for the police, you are something else, and so you always had to maintain a distance between yourself and the police.

Some prosecutors liked working with the police and, for example, the police would like nothing better than to ask the prosecutor to come out to a crime scene because from their point of view it was always, if you had a prosecutor there, then the prosecutor could tell you what to do, but we aren't investigators and we didn't consider ourselves to be investigators, investigations were done by the police, prosecutions were done by the prosecutors, so you kept that distance, and that meant that sometimes the communication between the police and prosecutors wasn't always as good as it possibly could have been because you were maintaining that distance, so Mr. Kujawa will have to speak for himself, but I would have thought that he probably took the position, or would have taken the position, if he was asked about it, that, well, if the police wanted to know what happened, they could call me and I would tell them what happened, but there's no onus on me to report to the police about what had happened. The case did become a



1 prosecution case. Now, whether that's a really, 2 that's a good point of view or not, it's a point 3 of view that existed very often, and I myself, particularly in appeals, it was very difficult to 4 5 report to victims and often you didn't report to the police as well what happened with the appeal. 6 And I'm almost through, this will be the Q last document we'll cover today, I did want to ask 8 9 you, do you have any knowledge what Mr. Kujawa may 10 have been referring to at the end of that 11 paragraph, we've taken it off the screen, but it 12 indicates at the end of the first paragraph again: 13 "... we had no case at all against him 14 and the confession would not likely be 15 held to be voluntary." 16 Do you know what Mr. Kujawa was referring to in 17 that respect? No, I never -- excuse me. I never discussed this 18 Α 19 case with Mr. Kujawa and I can only read that and 20 say that he looked at it, he certainly was 21 familiar with the law regarding the admissibility 22 of confessions since he handled numerous appeals every month, and some of them would have to do 23 with the admissibility of confessions, and I, 24 25 again, assume from reading this that what he did



1		is he looked at all the matters and decided, and					
2		reached the conclusion that the confession would					
3		not be admissible.					
4	Q	And lastly, Mr. MacKay, in terms of the use of the					
5		direct indictment and everything else we've					
6		reviewed, overall in your view was this an					
7		appropriate handling and disposition of this					
8		matter given the circumstances?					
9	A	Oh, yes, yeah.					
10	Q	You had no concerns or have no concerns about the					
11		process looking back on it now?					
12	A	No. I think from reading Mr. Greenberg's letters,					
13		that probably I could have been a little more					
14		forthcoming with Mr. Greenberg in keeping him up					
15		to date on what was going on and the only thing I					
16		can say in my defence is that I was carrying a					
17		full case load as well and so this was this was					
18		something that was not uppermost in my mind, and I					
19		assume that's what it was, but no, as far as I'm					
20		concerned, in my opinion, Mr. Kujawa handled the					
21		case properly, handled the case the way that it					
22		needed to be handled.					
23		This was this was an offered					
24		guilty plea of three, four, I'm not sure how many					

offences there were, but major offences, and they

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were going to be -- there was going to be a guilty plea entered in this and it was something that was, in terms of justice, was something that needed to be encouraged and co-operated with because having done quite a few rape trials at one point, it appeared that I was the person in Regina who was the one who was going to do the rape A rape trial is never an easy thing. Now, these cases, the usual thing that might happen in a rape trial, and that is that the victim is re-victimized by the trial process, and necessarily so, I'm not sure how you get around it, but these were cases where there was violence involved in them and so they wouldn't be that hard to take to trial if you had to take them to trial. Nevertheless, it's a burden on the victim first and it's a burden on the system

Nevertheless, it's a burden on the victim first and it's a burden on the system to have to relive these things and go through it and if what you can get is a guilty plea where the sentence in the final analysis is not four and a half years, it's 13 years, because that's what Mr. Fisher was doing, and so where you can get that kind of a sentence, that kind of disposition, I would think it would be something that you would want very much to continue with and get the



matters cleared up, get them out of the system. There was difficulty, as I recall from reading the material, there was difficulty with regard to identification in some of the cases, so whether we would have been successful in a trial in this situation is -- well, according to Mr. Kujawa, it's highly doubtful that we would have been successful in a trial.

Now, if you have someone who is coming forth and saying I'm prepared to admit that I did it and to plead guilty to this, then it seems to me that you have no other choice but to take it.

MR. HARDY: Thank you. This is a good spot to break, Mr. Commissioner.

(Adjourned at 4:37 p.m.)



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2	We, Karen Hinz, CSR, and Donald G. Meyer, RPR, CSR,
3	Official Queen's Bench Court Reporters for the Province of
4	Saskatchewan, hereby certify that the foregoing pages
5	contain a true and correct transcription of our shorthand
6	notes taken herein to the best of my knowledge, skill, and
7	ability.
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14	Official Queen's Bench Court Reporter
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17	Donald G. Meyer, RPR, CSR
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